



Eugene City Council

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EUGENE CITY COUNCIL AGENDA

March 14, 2016

5:30 p.m. CITY COUNCIL WORK SESSION

Harris Hall

125 East 8th Avenue

Eugene, Oregon 97401

7:30 p.m. CITY COUNCIL MEETING

Harris Hall

125 East 8th Avenue

Eugene, Oregon 97401

**Meeting of March 14, 2016;
Her Honor Mayor Kitty Piercy Presiding**

Councilors

George Brown, President

Pat Farr, Vice President

Mike Clark

George Poling

Chris Pryor

Claire Syrett

Betty Taylor

Alan Zelenka

**CITY COUNCIL WORK SESSION and MEETING OF EUGENE URBAN RENEWAL AGENCY
Harris Hall**

**5:30 p.m. A. URA WORK SESSION:
Downtown Improvements Financing Strategy**

**CITY COUNCIL MEETING and MEETING OF EUGENE URBAN RENEWAL AGENCY
Harris Hall**

- 1. CEREMONIAL MATTERS**
- 2. PUBLIC FORUM**
- 3. CONSENT CALENDAR**
(Note: Time permitting, action on the Consent Calendar may be taken at the 5:30 p.m. work session.)
 - A. Approval of City Council Minutes**
 - B. Approval of Tentative Working Agenda**
- 4. URA ACTION: Appointment to Expenditure Review Panel for Downtown Urban Renewal Plan**
- 5. ACTION:
An Ordinance Extending the Sunset Dates of the Rest Stop and Dusk-To-Dawn Pilot Programs, and Providing for an Immediate Effective Date**
- 6. ACTION:
A Resolution Declaring the Second Monday of October as Indigenous Peoples' Day**
- 7. COMMITTEE REPORTS:
Police Commission, South Willamette Economic Development Corporation, LTD/EmX Steering Committee, Oregon Metropolitan Planning Organization Consortium, McKenzie Watershed Council**

**time approximate*

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URBAN RENEWAL AGENCY BOARD

AGENDA ITEM SUMMARY



Work Session: Downtown Improvements Financing Strategy

Meeting Date: March 14, 2016
 Department: Planning and Development
www.eugene-or.gov

Agenda Item Number: A
 Staff Contact: Amanda Nobel
 Contact Telephone Number: 541-682-5535

ISSUE STATEMENT

This work session is a continuation of council's discussion from February 8 on funding options for downtown improvements. The Urban Renewal Agency Board/City Council will consider and give feedback on a proposed range of project packages and two primary funding strategies. If Downtown Urban Renewal is desired as a possible funding strategy, the Agency Board would need to begin the process for making a substantial amendment to the Downtown Urban Renewal Plan, which would include review by the public and overlapping taxing districts prior to making a final decision in June. If the Agency Board does not wish to keep Downtown Urban Renewal as a possible option, the City Council would convene a work session to address other funding strategies.

BACKGROUND

On December 14, 2015, council directed the City Manager to schedule a work session to inform the council on the downtown high-speed fiber project and improved park blocks and all the mechanisms for funding these projects. On January 11, 2016, council discussed the two projects and gave feedback on the scope to inform the January 20 work session on funding mechanisms.

At the January 20 work session, council discussed a variety of funding options and requested follow-up information that was provided at the January 27 work session. The most recent council work session occurred on February 8 and resulted in direction to the City Manager to present to the Agency Board for its review:

- 1) A proposed amendment to the Downtown Urban Renewal Plan that would increase the spending limit to pay for:
 - a) Creation of a high-speed fiber network downtown,
 - b) Park Blocks/open space improvements,
 - c) A permanent, improved space for a possible year-round Farmers' Market, and
 - d) Redevelopment of the old Lane Community College building at 1059 Willamette Street; and
- 2) A recommended alternative to Downtown Urban Renewal funding option.

See Attachments A through D for summary information on those projects. Project packages range from \$17M to \$48M. Because elements of each project are yet to occur (e.g. public engagement for Park Blocks/open space, design engineering for fiber, property negotiations for Farmers' Market), there is a range of opportunities within each project. Staff is providing an estimated range of

potential packages to give a sense of scale and scope. Council is not limited to these three packages. Possible packages for discussion purposes include: A = \$17 million, B = \$25 million, C = \$48 million.

Two Primary Funding Strategies

The council asked for a downtown urban renewal option and an alternative to the urban renewal option. A brief description of the two primary funding strategies is provided below. A comparison analysis is included in Attachment E. Regardless of which strategy is pursued/utilized, the projects are assumed to receive funding from additional sources (e.g. grants for high-speed fiber, if awarded).

#1. Downtown Urban Renewal *(described more fully in Attachment F)*

Under this funding scenario, council would amend the Downtown Urban Renewal Plan to increase the spending limit and change the boundary, which would continue the current collection and redistribution of tax revenue. Summary points include:

- Uses current Downtown District tax increment financing
- No change in taxes (continues slight \$0.55 per year increase for the typical home)
- No vote required (could be referred)
- Overlapping taxing district impact remains the same

#2. Alternative to Downtown Urban Renewal *(described more fully in Attachment G)*

The alternative to Downtown Urban Renewal funding strategy utilizes a) proceeds from ceasing division of taxes in the Downtown Urban Renewal District and b) a General Obligation (GO) Bond. With a portion of the new General Fund dollars resulting from terminating tax increment financing in the Downtown District, the City would issue a 20-year General Fund bond that would generate \$7 million. Under this funding scenario, the City would also ask voters to approve a GO Bond to pay for any cost beyond \$7 million. Summary points include:

- New cost to taxpayer of \$7 to \$30 per year (depending on project package) for 20 years for the typical home
- Will obligate half of the new General Fund revenue for 20-year term (the other half would be used for project delivery administration)
- Vote required
- Lane County, LCC and Lane ESD will receive additional property taxes
- School District 4J has net loss of approximately \$340,000 per year

Timing

To keep Downtown Urban Renewal as a possible funding option, the Agency Board would need to send a draft amendment out for public input (start the process) on or before April 11 in order to have a plan amendment in place in time to retain the current level of tax increment revenues. Project preparations (e.g. Park Blocks/open space community engagement, fiber design engineering) would occur over the next several months, all of which could inform final decisions about amending the plan and utilizing Downtown Urban Renewal.

RELATED CITY POLICIES

High-speed fiber, Park Blocks/open space improvements, year-round Farmers' Market, and activating the old LCC building address many goals for Eugene and downtown, including:

Envision Eugene Pillars

- Provide ample economic opportunities for all community members.
- Promote compact urban development and efficient transportation options.
- Protect, repair and enhance neighborhood livability.
- Provide for adaptable, flexible and collaborative implementation.

Regional Prosperity Economic Development Plan

- Strategy 5: Identify as a Place to Thrive - Priority Next Step - Urban Vitality
 - As we foster a creative economy, dynamic urban centers are an important asset. Eugene, Springfield and many of the smaller communities in the region recognize the importance of supporting and enhancing vitality in their city centers. Building downtowns as places to live, work and play will support the retention and expansion of the existing business community and be a significant asset to attract new investment. The Cities of Eugene and Springfield will continue to enhance their efforts to promote downtown vitality through development and redevelopment.

City Council Goal of Sustainable Development

- Increased downtown development

Eugene Downtown Plan

- Downtown development shall support the urban qualities of density, vitality, livability and diversity to create a downtown, urban environment.
- Emphasize Broadway, Willamette Street, 5th and 8th Avenues as Great Streets through public improvements and development guidelines. Include portions of these streets as follows:
 - 8th Avenue between Willamette Street and the Willamette River.
- Enhance public places throughout downtown through the careful design of civic buildings, streetscapes, parks and plazas. Include public art and other elements to create special places for all ages.
- Connect special places downtown with enhanced street designs, public art, directional signs, transit routes and historic markers to create an inviting and memorable route through downtown.
- Support public safety activities that increase visibility, access actual and perceived safety for individuals and property downtown.
- Enhance functional designs for streets, sidewalks and related public improvements with carefully chosen design elements, including materials, alignments, plantings and streetscape elements.
- Use downtown development tools and incentives to encourage development that provides character and density downtown.
- Actively pursue public/private development opportunities to achieve the vision for an active, vital, growing downtown.

Climate Recovery Ordinance

An active, inviting, well-designed public open space downtown enhances walkability and livability, supports downtown as a 20-minute neighborhood, and reduces reliance on fossil fuels.

AGENCY BOARD OPTIONS

1. Provide feedback on the proposed range of project packages (A, B, C).
2. If Downtown Urban Renewal is desired as a possible funding strategy, adopt the motion to start the amendment process.
3. If Downtown Urban Renewal is not desired as a possible funding strategy, reconvene as the City Council to address other funding options.
4. Take no action at this time.

AGENCY DIRECTOR'S RECOMMENDATION

The Agency Director recommends getting public input on the proposed range of project packages (A, B, and C) and keeping Downtown Urban Renewal tax increment financing as an option by starting the amendment process, which would include review by the public and overlapping taxing districts prior to making a final decision in June. The Downtown Urban Renewal funding strategy:

- Limits economic impacts to individuals by not creating a new tax;
- Maintains net benefit to 4J school district of approximately \$340,000 per year; and
- Accomplishes downtown goals with resources intended for these purposes.

The requested action is to forward proposed amendments to the Downtown Urban Renewal Plan to the Planning Commission and overlapping taxing districts for their review and input prior to holding a public hearing before the City Council. (Attachment H includes a draft of the amended plan. Attachment I includes a report on the plan that sets out financial information about the impact of the plan with the proposed range of project packages (A, B, and C). The plan amendment process is described in Attachment F.)

SUGGESTED MOTION

Move to forward to the City, including the Planning Commission, as well as to the overlapping taxing districts, and request that the City Manager schedule a public hearing on proposed amendments to the Downtown Urban Renewal Plan, consistent with the draft plan and report included in Attachments H and I.

ATTACHMENTS

- A. High-Speed Fiber – *Project Summary*
- B. Park Blocks / Open Space – *Project Summary*
- C. Year-Round Farmers' Market – *Project Summary*
- D. Old LCC Building – *Project Summary*
- E. Comparison of the Funding Strategies
- F. Downtown Urban Renewal – *Funding Strategy*
- G. Alternative to Downtown Urban Renewal – *Funding Strategy*
- H. Draft Downtown Urban Renewal Plan
- I. Draft Report on the Downtown Urban Renewal Plan

FOR MORE INFORMATION

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ATTACHMENT A

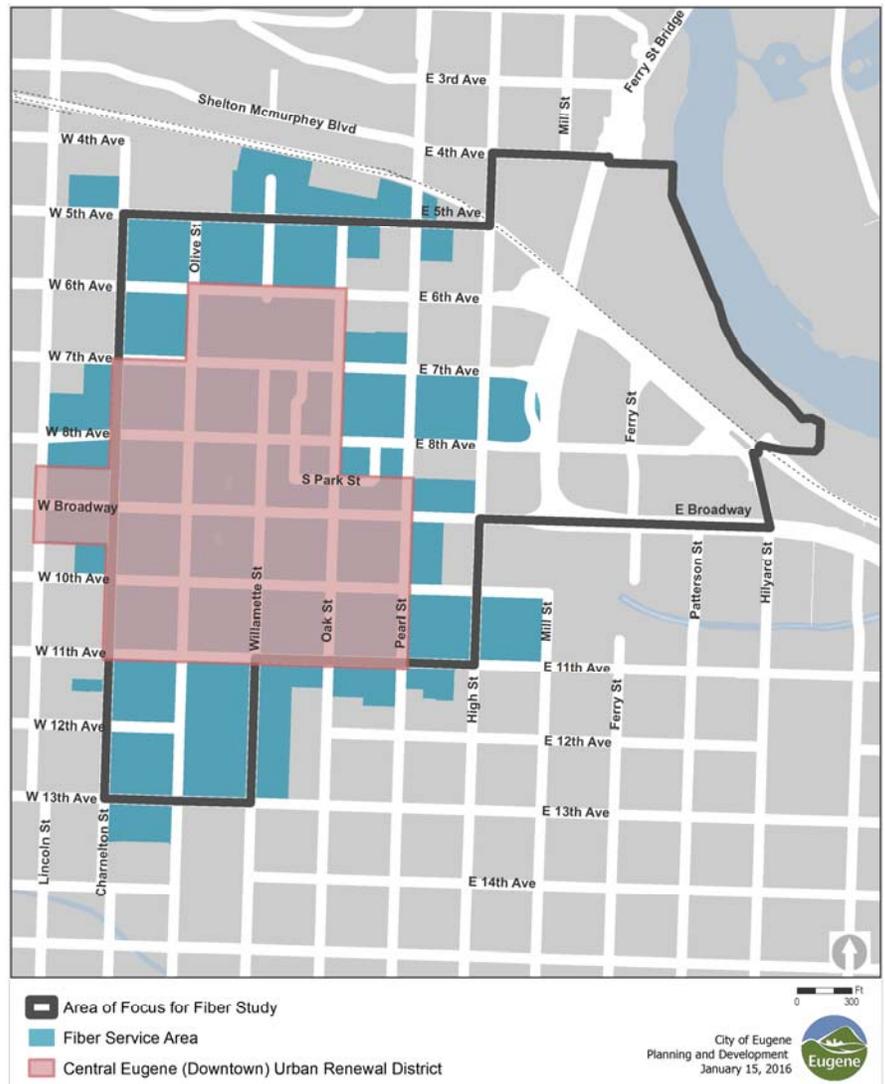
High-Speed Fiber Project Summary

For packages **A, B, and C**, \$3M is used. This is the high estimate for infrastructure investments within the Downtown Urban Renewal District, and it was used in both the urban renewal funding strategy and the alternative to urban renewal funding strategy. Regardless of which strategy is pursued/utilized, fiber is assumed to receive funding from additional sources, such as grants.

The 2013 City of Eugene Broadband Strategic Plan identified the development of a downtown fiber network as a strategic goal. A publicly owned fiber network will provide infrastructure to support economic growth in the community.

In a pilot project, the City, Lane Council of Governments (LCOG), and the Eugene Water and Electric Board (EWEB) developed a feasible technical method to construct a publicly owned fiber network. Independent Internet Service Providers (ISPs) are now providing 1,000-megabit (gigabit) internet service for \$99 per month to over 20 tenants in the connected buildings. The speed and price of the service is comparable to cities in the U.S. known as ‘gigabit cities’.

Based on the success of the pilot project, the City and its partners are now moving forward to develop and implement a plan to construct fiber connections across downtown Eugene. We identified the service area for the downtown fiber network to correspond to the area where the utilities lie underground. The planning team identified this area because it covers much of the downtown area, and we could design the system using the technology tested in



Caution: This map is based on imprecise source data, subject to change, and for general reference only.

the pilot project (see map). The Fiber Implementation Plan includes the construction of new fiber connections throughout the downtown and a back-haul connection to regional internet exchange points in Portland and California. The back-haul connection will lower operating costs for public agencies throughout the region, including the City, Lane County, LCOG, 4j school district, Bethel school district, and others.

High-speed fiber can:

- a. Create a competitive landscape for telecommunications, which has been shown to expand service option and lower prices for consumers;
- b. Provide telecommunications infrastructure to support the needs of the existing technology sector, which will increase the number and size of technology businesses and related jobs, a goal of the Regional Prosperity Economic Prosperity Plan;
- c. Reduce costs and increased telecommunications speed for City, Lane Community College, Lane County, LCOG, 4j and Bethel school districts; and
- d. Lower the cost of telecommunications service for residential buildings in and near the Plan Area, including three existing affordable housing projects.

High-speed fiber will serve and benefit the Plan Area because: (1) Existing businesses and new businesses benefiting from the high speed and competitive cost will grow employment and attract new investments to the Plan Area; (2) housing residents will have an added benefit for living within in the Plan Area; and (3), and public agencies in the Plan Ara will have reduced telecommunications costs and increased telecommunication speed.

CITY ACTION

One-time capital improvements

NEXT STEP

Work with partners to complete Fiber Implementation Plan, including design engineering.

ATTACHMENT B

Park Blocks & Open Space Improvements Project Summary

RANGE: A = \$8.2M; B = \$11M; C = \$25M

The Park Blocks are a living legacy of the forethought and civic spirit of the earliest founders of Eugene. On a direct path to the Willamette River from downtown, the design, appearance and function of the Park Blocks are a critical component of Eugene's identity and economic health, the long term location for two beloved organizations, the Saturday Market and the Lane County Farmers' Market, and a key part of the Willamette to Willamette initiative. The Park Blocks have the potential to support the emerging downtown neighborhood and to provide an inviting urban open space in the core of the city for the entire community. Improving these spaces and increasing the opportunities for increased desired activities downtown requires a focused, strategic investment in the amenities, character, and public identity of the Park Blocks, as well as the other key public open spaces downtown. This attachment provides general background, description of the potential city actions, and information on the funding options to reinforce the Park Blocks as our historic town square for the present and the future.

CITY ACTIONS

- Community engagement (*estimated for April – June*)

The project will begin with asking the community about their aspirations and vision for our town square, as well as a needs assessment in our growing downtown neighborhood. The results of that work could likely necessitate a placemaking plan (focusing on uses, amenities, activities and pathways) and a management plan (focusing on operations) to illustrate and implement the community vision. The geographic area could be limited to the Park Blocks or have a broader approach as "Park Blocks Plus," which could include other key downtown open spaces: Hult Plaza, Broadway Plaza, the plaza at the new City Hall, the new riverfront park, and the pedestrian path system in between these places.



- One-time capital improvements based on engagement results

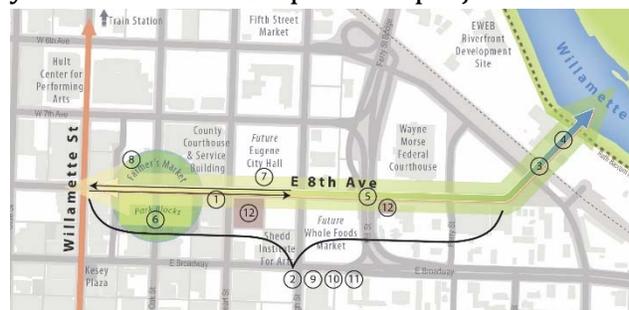
Implementation would be based on the community engagement results. It could include implementation of components of the 2006 Master Plan for the Park Blocks and removing barriers on the southeast and southwest Park Blocks.

- Park Block improvements range for investment:
 - ~ **A** – new restrooms; and repairs, upgrades and/or minor additions to lighting, security features, pavement, landscaping, benches, signage and other such amenities.
 - ~ **B** – new restrooms; accessibility improvements; possible infrastructure improvements, such as a new canopy at the stage, curb extensions, textured street paving, or family-friendly fountain; significant improvement (including redesign) of lighting, security features, pavement, landscaping, benches, signage and other amenities.
 - ~ **C** – all of the improvements listed above as well as significant street improvements, such as raising all of Park Street to create a curbsless street and enhanced pedestrian realm.

- Open Space improvements to Hult Plaza, Broadway Plaza, City Hall Plaza, and to the connections between the spaces with art, furniture, and lighting:

~ **A & B**

- Hult Center Plaza improvements including accessibility, seating, lighting, signage and related enhancements and an outdoor information kiosk.
- Broadway Plaza improvements, including repairs, upgrades, additions to lighting, security features, pavement, landscaping, public art, benches, signage and other such amenities.
- City Hall Plaza improvements of either: defraying costs within the existing project budget; or allowing for higher quality materials and features, such as a fountain or art that may be beyond the current scope of the project.
- 8th Avenue and Willamette Street improvements, including pedestrian and bicycle path repairs or enhancements as well as lighting, landscaping, signage and other such amenities.



~ **C**

- Hult Center Plaza improvements, including accessibility, seating, lighting, signage and related enhancements, an outdoor information kiosk, and technology improvements such as an outdoor simulcast screen, allowing for greater equity and access to cultural and community events.
- Broadway Plaza improvements, including possible purchase of adjacent property for redevelopment as well as plaza enhancements such as possible pavilion, fountain, weather protection or other repairs, upgrades and/or additions to lighting, security features, pavement, landscaping, public art, benches, signage and other such amenities.
- City Hall Plaza improvements of either: defraying additional costs within the existing project budget; or allowing for more enhancements and higher

quality materials and features such as a fountain and art that may be beyond the current scope of the project.

- 8th Avenue and Willamette Street improvements, including two way traffic, pedestrian and bicycle path repairs or enhancements as well as lighting, landscaping, signage, public art and other such amenities.

NEXT STEP

Start public engagement, which will inform specific improvements to make.



Farmers' Market Project Summary

Range: A = \$1M, B = \$4M, C = \$6.5M

The A, B, and C amounts are in the urban renewal funding strategy and the alternative to urban renewal funding strategy. Regardless of which strategy is pursued or utilized, the Farmers' Market project is assumed to receive the existing downtown urban renewal funding of \$500,000, which would bring the total available for the project to be between \$1.5M and \$7M.

The Lane County Farmers' Market operates multiple times per week during the spring, summer and fall on a portion of the Park Blocks on 8th Avenue. The Farmers' Market continues to encounter difficult issues with that location, such as space limitations, inadequate electrical service, uneven and unpaved surfaces, and lack of a permanent shelter.

Reincorporating the Butterfly Parking Lot into the Park Blocks for the Farmers' Market would re-establish the original Park Blocks



and support a cornerstone of downtown activity and one of the most significant public event venues in the city. For the past few years, the Farmers' Market has expressed a need and desire to expand its offerings to maintain financial viability and potentially operate year-round. The City and Lane County have contracted with the University of Oregon's Community Service Center to analyze the financial feasibility of a public market facility and to identify viable governance models. The Agency will improve the Park Blocks, or other downtown location, in order to create a more attractive and functional venue for the Farmers' Market.

CITY ACTIONS

Build structure for year-round Farmers' Market, which could include:

- **A** – the structure is basic and utilitarian, more of an open air pavilion than a building; and the land is “free,” either because it is already owned by the city, or because it is given to the city as part of an exchange. Despite its modest cost, the building still could be a city landmark, and there is a long tradition of simple, agrarian marketplaces in city centers.

- **B** – has two options depending on what is needed:
 - Option (1) is pay for land – the additional funds allow the basic marketplace described above to be built on land that is not free and/or requires improvement prior to construction.
 - Option (2) is pay for building – the resulting structure would be a full-service building, with conditioned space and options for programing.
- **C** – The structure would be a full-service building; the land requires purchase and/or improvement.

NEXT STEP

Work with Lane County and Farmers' Market

Old LCC Building Project Summary

Range: A = \$1M; B = \$2M; C = \$3M

The Old LCC Building is the structure located at 1059 Willamette Street, across Willamette Street from the Lane Transit District Bus Station. The structure is owned by Lane Community College; the College vacated the structure in 2013 when it opened its new Downtown Campus at 10th Avenue and Olive Street. The Old LCC Building comprises 66,000 square feet and has three floors with a full basement. It is currently vacant and would require extensive repairs to make it suitable for use. The building originally housed a department store.

LCC is currently assessing interest in the building, to identify potential redevelopment opportunities. There is an emerging concept that would transform the building into a multi-tenant hub that would support the technology and arts communities. Redevelopment ideas are currently targeting activities that would contribute to and support the entrepreneurial ecosystem anchored by RAIN Eugene.



Old LCC Building in its current state

The structure is large enough to house an ‘innovation center’ with maker space, wet labs, and other equipment that could be an art/tech incubator. Redeveloping the building into an incubator space will benefit the downtown and community.

- Investing in the physical appearance of the building will enhance the vitality of the downtown. For example, adding windows and other architectural enhancements will enhance the physical appearance of the block.
- Providing affordable incubator space for early-stage creative industries will create new economic opportunities for residents of the community.
- By creating a dynamic public space, it will stimulate additional public and private investment in the surrounding area.

An incubator space would advance multiple goals of the Regional Prosperity Economic Development Plan:

- Grow local opportunities
- Energize a creative economy
- Invest in tomorrow’s talent

LCC is collaborating with the City, RAIN, Lane County, and others to create a concept that will benefit the community in the long term. A key goal is transform a large, vacant building into an active use, contributing to downtown vitality and economic prosperity.



CITY ACTION

Help LCC redevelop and activate the vacant facility, which could include building improvements that are currently estimated between \$2 million to \$6 million. Improvements could include tenant improvements, seismic upgrade, updating building systems, façade improvements, and technology. The following packages assume a one-half share of the total project costs:

- A (\$1M)
- B (\$2M)
- C (\$3M)

NEXT STEP

Work with LCC and other parties on redevelopment plan for the building.

ATTACHMENT E

Downtown Improvements Funding Strategies – Comparison

Cost estimates for the project packages range from \$17M to \$48M. Because elements of each project are yet to occur (e.g. public engagement for Park Blocks/open space, design engineering for fiber, property negotiations for Farmers' Market), there is a range of opportunities within each project. Staff is providing an estimated range of potential packages to give a sense of scale and scope. Council is not limited to these three packages. Possible packages for discussion purposes include:

A = \$17 million, B = \$25 million, C = \$48 million.

	Downtown Urban Renewal	Alternative to Downtown UR
Change in taxes / yr for avg. home	--	A = \$7, B = \$13, C = \$30
Year bonds are paid off and new General Fund revenues available	A = 2025 B = 2030 C = 2046	2037
Requires vote	No	Yes (GO Bond)
One-time funds from the Downtown Urban Renewal District to the City for projects	Impact occurs in: A = 2026 B = 2031 C = 2047	Approx. 23% of any tax increment dollars left in the UR fund when all debt is paid (not incl. \$500k for farmers' market)
Annual funds redistributed to General Fund	Impact occurs in: A = 2026 B = 2031 C = 2047	\$1M for projects
One-time funds redistributed to local schools **	Impact occurs in: A = 2026 B = 2031 C = 2047	Prorated share of any tax increment dollars left in the UR fund when all debt is paid
Annual funds net impact to local schools **	Maintains current impact	Loss to 4j of \$340,000/yr

** Net benefit to schools is AFTER State's school funding formula and Measure 5 compression.

ATTACHMENT F

Downtown Urban Renewal – Funding Strategy

Cost estimates for the project packages range from \$17M to \$48M. Because elements of each project are yet to occur (e.g. public engagement for Park Blocks/open space, design engineering for fiber, property negotiations for Farmers’ Market), there is a range of opportunities within each project. Staff is providing an estimated range of potential packages to give a sense of scale and scope. Council is not limited to these three packages. Possible packages for discussion purposes include: A = \$17 million, B = \$25 million, C = \$48 million.

Under the Downtown Urban Renewal funding scenario, council would amend the Downtown Urban Renewal District Plan to increase the spending limit, which would continue the redistribution of taxes. Further information is provided in the chart below and followed by other information specific to this funding option. (Note: The chart format is the same for both funding option attachments.)

Sources of Funds	<ul style="list-style-type: none"> ○ Continue Downtown District tax increment financing ○ Amend Downtown District spending limit increase by [A = \$17M, B = \$25M, C = \$48M] to allow opportunity to access tax increment funds for projects <i>(see section A below)</i>
Uses of Funds	Projects package [A = \$17M, B = \$25M, C = \$48M]
How it Works	Redistribution of taxes based on the increase in the renewal area’s property value to reinvest in the area
Project Authorization	Prior to undertaking any projects, each project would need to receive budget approval through the Agency Board
Implementation Costs	Project delivery administration (including project legal and professional services), loan program / business assistance, financial administration, and debt issuance costs
Impact on Taxpayers	<ul style="list-style-type: none"> ○ Not a new tax; no change in tax bill from this funding option ○ The bonded debt tax rate impact from the Downtown District is \$0.55 for the average household per year (\$0.0029/\$1000 of assessed value)
Financial Impact on Overlapping Taxing Districts	<ul style="list-style-type: none"> ○ County continues to forgo \$180,000 (FY16 est.) ○ 4j School District maintains net gain of about \$340,000/yr (FY16 est.) – <i>See section C below</i> <p>(For more information see the report on the plan, Attachment I Chapter 9.)</p>
Timing/Process	<ul style="list-style-type: none"> ○ Multiple part / month process <i>(See Section D below)</i> ○ If started March 16: <ul style="list-style-type: none"> – review by taxing districts, public, planning commission – public hearing May 23 – ordinance action June 8
Voting/Elections	<ul style="list-style-type: none"> ○ No election required ○ If referred by voters, by mid-June for November 8 ballot ○ If referred by Council, by July 25 for November 8 ballot

Additional Information

A. Proposed Plan Amendments

The requested action will forward the possible amendments to the Downtown Urban Renewal Plan to the Planning Commission and overlapping taxing districts for their review and input prior to holding a public hearing before the City Council.

The potential amendments to the Downtown Urban Renewal Plan are proposed at this time: (i) increase maximum indebtedness by [A = \$17M, B = \$25M, C = \$48M] for the specified projects; and (ii) expand the boundaries of the District to incorporate the East Park Block area and the City Hall block for the Park Blocks improvements and potential improvement to City Hall block for City Hall Plaza and other open space enhancements, respectively.

Increasing the maximum indebtedness figure is necessary to allow the Agency to spend tax increment dollars on additional projects. The current “maximum indebtedness” of \$46.6 million has nearly been spent, with the bulk spent on the library, the new Lane Community College Downtown Campus, and paying off the bonds on the Broadway Place Garages. ***Adopting a “maximum indebtedness” figure does not authorize or obligate the District to issue bonds or pay for specific projects.*** Rather, it allows the current and future Agency Boards to have the ability to fund projects over time, either with cash or by issuing bonds. Each project will require subsequent approval by the Agency Board.

Attachment H includes a draft of the amended plan. Attachment I includes a draft report on the plan that describes, among other things, the financial impact of the plan. The cost of the proposed projects is [A = \$17.5M, B = \$25.5M, C = \$48.5M] with a maximum indebtedness of [A = \$17M, B = \$25M, C = \$48M] after deducting the \$500,000 for Farmers’ Market improvements that has not been spent under the current cap.

If the Agency Board passes a motion to start the amendment process, the plan and report will be sent to the Planning Commission and the overlapping taxing districts for comment, and will be available for community member review prior to the public hearing and ordinance amending the plan. (The plan amendment process is described in section D below.)

By starting the process, council is not committed to enacting the proposed amendments. Circulating the plan amendment to the various groups, allows those groups to provide input to the council on the possibility of making proposed amendments to the plan. Council has the authority to adopt plan amendments that differ from the ones circulated to the public. Given the time constraints, however, council needs to circulate as broad of a list of projects and spending as it may want to consider and then refine or narrow the list based on input (rather than adding projects and spending based on input, which could require additional time that is not available for re-circulating).

Timeline: The Agency Board is requested to take action on March 16 to forward the plan and report to the Planning Commission and to the overlapping taxing districts. In

addition, council would hold a public hearing in May and consider an ordinance to amend the urban renewal plan in June. This timing is necessary to retain the use of tax increment revenues.

B. Downtown Urban Renewal District Administration

Based on council/community priorities and the level of activity, staffing and administration costs in the urban renewal districts have varied over the years. For example, council reduced Downtown District administration over a three year period in conjunction with limiting expenditures to completion of the library as part of the 1998 plan amendment. In 2004, council added projects to the Downtown Urban Renewal Plan with a subsequent increase in staffing (0.75 – 1.4 FTE for FY05 through FY10). In 2010, council amended the Plan and added projects. Staffing has been below 1 FTE since FY14. [Both funding strategies provide project delivery, administration for the loan program and support for continued investment downtown, and debt issuance costs.]

C. Net Impact to Schools

As a result of the Downtown District, schools get more state funds and fewer local funds. The estimated net impact to School District 4J is that they would receive about \$340,000 less per year if the Downtown District did not use tax increment financing. (See Attachment I Chapter 9 for a description of what would happen if the Downtown District stopped receiving a portion of property tax revenue.) This estimate is from the Tax Assessor and takes into account the effect from Measure 5 compression and the State school funding formula.

The Downtown District does not collect tax increment funds from bonds or levies approved by voters after October 2001, including the Eugene School District 4J local option levy and the recent bond measure passed for Lane Community College.

D. Timeline for Proposed Plan Amendment – DRAFT

March 16 Agency Board work session to start plan amendment process

[Council Break March 17 – April 8]

April 15 1) Notify taxing districts, by mail, that amendments are proposed and inform them of the proposed hearing date (May 23)

- Districts receive a copy of the draft plan and are invited to comment
- Districts are given an opportunity to meet and review the maximum indebtedness proposed in the plan
- Solicit concurrence from districts

2) Mail out postcard to the general public – include hearing date, web address, etc. (ORS 457.120)

3) Place materials and proposals on City website

May 9 Planning Commission review and comment

May 23 City Council Public Hearing on ordinance amending the Downtown District Plan

Item A.

May 25 Agency Board work session to review overlapping taxing district recommendations, comments from the public, and the Planning Commission recommendation

May 30 Refined plan amendments prepared by staff, including financial analysis (considering comments received by other jurisdictions, Planning Commission, etc.) Final Plan prepared by staff.

June 8 Council meeting to consider ordinance amending the Downtown District Plan

[If the ordinance is adopted, the referendum signature process would need to be completed by 7/11 at 5pm]

July 12 If council adopts ordinance on June 8, ordinance becomes law (30th day) – *unless referendum process successful*

[If the referendum is successful, the election would be on 11/8]

Attachment G

Alternative to Downtown Urban Renewal – Funding Strategy

Cost estimates for the project packages range from \$17M to \$48M. Because elements of each project are yet to occur (e.g. public engagement for Park Blocks/open space, design engineering for fiber, property negotiations for Farmers' Market), there is a range of opportunities within each project. Staff is providing an estimated range of potential packages to give a sense of scale and scope. Council is not limited to these three packages. Possible packages for discussion purposes include: A = \$17 million, B = \$25 million, C = \$48 million.

“Alternative to Downtown Urban Renewal” includes the proceeds from ceasing redistribution of taxes in the Downtown Urban Renewal District and a General Obligation (GO) Bond. Under this funding scenario, the City could ask voters to approve a GO Bond. The City would also issue a \$7 million General Fund bond with a portion of the new General Fund dollars resulting from termination of tax increment financing in the Downtown District. Detailed information is provided in the chart below. (Note: The chart format is the same in both funding option attachments.)

Sources of Funds	<ul style="list-style-type: none"> ○ Termination of tax increment financing in the Downtown District generates several funding sources: <ul style="list-style-type: none"> - New on-going property tax revenue for <ul style="list-style-type: none"> ○ on-going services ○ annual payments on a \$7 million General Fund bond - Existing excess cash returned to City – approx. 23% of any tax increment dollars left in the UR fund when all debt is paid (not including the \$0.5M for Farmers' Market) ○ GO Bonds of [A = \$7M, B = \$13M, C = \$30.5M] ○ \$0.5M available under the 2010 Amendment cap will still be available for the Farmers Market project
Uses of Funds	Projects package of [A = \$17M, B = \$25M, C = \$48M]
How it Works	<ul style="list-style-type: none"> ○ Council ceases tax increment collections ○ Voters approve a new property tax
Project Authorization	Council would have to authorize any projects through the normal budget process, as well as additional authorizations for GO Bond referral to the voters and debt issuance for the General Fund and GO Bonds.
Implementation Costs	Project delivery administration (including project legal and professional services), loan program / business assistance, financial administration, and debt issuance costs.
Impact on Taxpayers	Compared to the current situation, the average taxpayer would pay about [A = \$7, B = \$13, C = \$30] more per year for the new GO bond.

<p>Financial Impact on Overlapping Taxing Districts</p>	<ul style="list-style-type: none"> ○ Prorata redistribution of any tax increment dollars left in the urban renewal fund when all debt is paid but NOT including the \$500k for Farmers' Market (one-time) ○ Ends ongoing redistribution of taxes to Downtown Urban Renewal District ○ For schools – based on Tax Assessor calculations, 4j would have a net loss of approximately \$340,000 per year <i>(See Attachment J, Chapter 9, Table 11 for more information)</i>
<p>Timing/Process</p>	<ul style="list-style-type: none"> ○ Collection of tax increment funds would cease as of FY17 and taxing districts would receive one-time and ongoing property tax revenues ○ GO Bond proceeds could be available ~3 months after a successful election ○ Property taxes for GO Bond would be levied starting in FY18
<p>Voting/Elections</p>	<p>Referred by council by July 25 for November 8 ballot</p>

Urban Renewal Plan for the Downtown Urban Renewal District



Adopted July 1968
 - Modified -
 December 1968
 December 1989
 June 1998
 September 13, 2004
 May 24, 2010
 _____, 2016

Urban Renewal Agency of the City of Eugene, Oregon



**URBAN RENEWAL PLAN FOR THE
DOWNTOWN URBAN RENEWAL DISTRICT**

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I. ADOPTION

Resolution Number	Date	Purpose
Resolution No. 257	7/3/1968	Adoption of the Urban Renewal Plan for the Central Eugene Project (the Plan).

II. AMENDMENTS

Amendment Number	Date	Purpose
Resolution No. 1609	12/19/1968	<ul style="list-style-type: none"> ○ Modified the Plan to allow for additional projects as required by HUD to receive additional federal funds.
Ordinance No. 19648	11/8/1989	<ul style="list-style-type: none"> ○ Aligned the Plan with Metro Plan policies: strengthen the area's position as a regional service center, maintain the Eugene central business district as a vital center, incorporate principles of compact urban growth, encourage retail and commercial development in the downtown area, and promote the development of parking structures in the downtown core. ○ Expiration set for FY10.
Ordinance No. 20120	6/1/1998	<ul style="list-style-type: none"> ○ Responded to Measure 50 to a) include a maximum amount of indebtedness and b) select Option 1 for the city-wide special levy as the method for collecting ad valorem property taxes for payment of debts related to urban renewal projects. ○ Limited expenditure of new funds to completing existing projects and construction of a new main library. ○ Removed the business assistance loan program. ○ Approved a plan to reduce district administration costs over the following three years.
Ordinance No. 20328	9/13/2004	<ul style="list-style-type: none"> ○ Expanded the projects for which tax increment funds could be used ○ Created a public advisory committee ○ Added the requirement for specific Agency approval of projects greater than \$250,000 (other than loans), and adding a limit of \$100,000 on the mandate for a public hearing in the event of a plan change (applies to minor amendments that can be approved by the URA without ORS 457.095 approval – Section 1200, C of the 2004 Plan). ○ Added the Downtown Revitalization Loan Program (DRLP). ○ Expiration set for 2024.
Ordinance No. 20459	5/24/2010	<ul style="list-style-type: none"> ○ Limited scope of two previously approved projects, removed the ability to initiate all other previously approved projects, and authorized one new project expenditure of new funds to completing existing projects and construction of a new main library. ○ Except for the three projects and existing projects previously approved no initiation of additional projects. ○ Expiration upon the repayment or defeasance of debt related to the urban renewal projects specifically identified in the Plan.

URBAN RENEWAL PLAN FOR THE DOWNTOWN URBAN RENEWAL DISTRICT

Section 100 – Introduction

The Downtown Urban Renewal Plan was revised in 2016 to expand a previously approved project and to authorize several new projects. The previously approved project is “Public Parks, Public plazas, Public Rest Rooms, Public Open Spaces, and Streets: Park Blocks Improvements for the Farmers’ Market”, which will be expanded to fund improved parks and plazas throughout the Plan Area, including improvements to the Park Blocks for overall community use, to support the continued use for the Saturday Market, and to improve the area for the Farmers’ Market. The new projects are “Public Utilities: High-Speed Fiber” for the implementation plan costs that benefit the Plan Area, “Other Public Facilities: Old Lane Community College Building” for the redevelopment of the now vacant school building. Except for these projects, the Agency will not initiate additional projects to be funded with tax increment dollars after the date of this 2016 Amendment.

Upon the repayment or defeasance of debt related to the urban renewal projects specifically identified in the Plan, as amended by the 2016 Amendment, the Downtown Urban Renewal District will cease collecting tax increment dollars, any unused tax increment funds will be returned to Lane County for redistribution to overlapping taxing districts, and the City Council will determine how to close out the Plan.

Section 200 – Definitions

The following definitions will govern this Plan.

2016 Amendment means the update to the Plan that was completed in 2016.

Agency means the Urban Renewal Agency of the City of Eugene.

Butterfly Parking Lot means the property on the northwest corner of 8th Avenue and Oak Street that is owned by Lane County and in use as a two-level parking structure.

Downtown Plan means the Eugene Downtown Plan as adopted by the Eugene City Council in 2004 as a refinement of the Eugene Springfield Metropolitan Area General Plan.

Eugene Fiber Implementation Plan means the plan to extend the municipal high-speed fiber network to downtown buildings and establish the high-speed connection between local and regional internet exchanges.

High-Speed Fiber means the portion of the Eugene Fiber Implementation Plan that is located within the Plan Area and that benefits the Plan Area.

Old LCC Building means the 66,000 square foot building at 1059 Willamette Street owned by Lane Community College and vacated in January 2013 when the new Lane Community College Downtown Campus opened on 10th Avenue and Olive Street.

Plan means this Urban Renewal Plan for the Downtown District.

Plan Area means the property included in the Downtown Urban Renewal District as more fully described in Section 300.

Projects means only the urban renewal projects that are listed in Section 600 of the Plan, as amended by the 2016 Amendment.

Tax Increment Financing means a method of financing urban renewal projects as authorized by ORS Chapter 457.

Willamette to Willamette Initiative means the collection of projects focusing on infrastructure and activity along 8th Avenue to and from the Willamette River.

Section 300 – Legal Description

The Downtown Urban Renewal District includes an area of approximately 77 acres. The Plan Area includes all of the land within the boundaries designated on the map attached as Plan Exhibit A and described as containing all lots or parcels of property, situated in the City of Eugene, County of Lane, State of Oregon, bounded generally as described in Plan Exhibit B.

Section 400 – Goals and Objectives

A. GOALS

The goals of the Plan are to:

1. Improve the function, condition, and appearance of the Plan Area through:
 - a. Infrastructure improvements to parks, plazas, and open space, including the Park Blocks, to provide an inviting civic space aligned with the Willamette to Willamette Initiative, better opportunities for the Farmers' Market, and inviting and accessible connections between the parks, plazas and open space;
 - b. Funding of critical utility high-speed fiber;
 - c. Redevelopment of the Old LCC Building;
2. Eliminate blight and blighting influences;
3. Strengthen the economic conditions of the Plan Area; and

4. Enhance downtown's role as the regional economic, governmental, and cultural center and a central location for public and private development and investment.

B. OBJECTIVES

Development in the Plan Area has been intended to implement the adopted policies contained in the Downtown Plan and to develop downtown as the heart of a livable, sustainable city. The objectives for the Plan are to ensure that:

1. The parks, plazas and open space provide inviting civic spaces:
 - a. Benefit the community overall to bring even more community members into the Plan Area and allow for accessibility and connectivity between the public spaces,
 - b. Farmers' Market can continue to bring hundreds of community members into the Plan Area, and
 - c. Benefit downtown, as athletes, visitors, media and local residents are in the center of our city for the World Track and Field Championships in 2021;
2. High-speed fiber can:
 - a. Increase internet speed for lower monthly costs;
 - b. Increase the competitiveness of the existing technology sector, which will increase the number and size of technology businesses and related jobs, in accordance with the Regional Prosperity Economic Prosperity Plan;
 - c. Reduce costs and increased telecommunications speed for City, Lane Community College, Lane County, Lane Council of Governments (LCOG), 4j and Bethel school districts; and
 - d. Lower the cost of telecommunications service for residential buildings inside the Plan Area and at least two existing affordable housing projects within one block of the Plan Area;
3. Redevelopment of the Old LCC Building will transform a large, vacant building adjacent to Lane Transit District into an active use contributing to downtown vitality;

Section 500 – Land Use Plan

The use and development of all land within the Plan Area shall comply with the regulations prescribed in the City's comprehensive plan, zoning ordinance, subdivision ordinance, City charter, or any other applicable local, State or Federal laws regulating the use of property within an urban renewal area.

Section 600 – Urban Renewal Projects

To achieve the objectives of this Plan, the Agency may incur indebtedness to finance the following urban renewal projects, and no others, and may pay that indebtedness with tax increment funds:

A. PUBLIC PARKS, PUBLIC PLAZAS, PUBLIC REST ROOMS, PUBLIC OPEN SPACES, AND STREETS

Former Section 600 A of the Plan authorized the Agency to participate in funding infrastructure improvements to the Park Blocks in order to make that location more attractive and functional for the Farmers' Market. Beginning with the effective date of the 2016 Amendment, the Agency will also be able to use tax increment funds to improve any public parks, public plazas, rest rooms, open spaces, and streets within the Plan Area. The Agency may spend tax increment funds on infrastructure improvements to these elements that may include the design, acquisition, construction or rehabilitation of public spaces, or parks or public facilities within the Plan Area, including but not limited to landscaping, walkways, plazas, accessibility improvements, lighting, furniture, and art. A portion of that total may also be spent on changes to the surrounding streets (e.g. 8th Avenue and Oak Street), reincorporating the site of the Butterfly Parking Lot as part of the historic four corners of the Park Blocks, and connecting the public spaces as part of the Willamette to Willamette Initiative. (The planning work was started in the fall of 2015 and is a more comprehensive way of looking at the Park Blocks and 8th Avenue; how they fit into the bigger vision for connecting downtown to the river, and creating a fabulous public realm downtown.)

Council Question 1 – What scope for the park blocks improvements?

- OPTION A: spruce up
- OPTION B: minimum blank slate
- OPTION C: blank slate

Council Question 2 – What scope for the open space improvements?

- OPTION 1: minimal lighting and benches
- OPTION 2: park blocks plus
 - a) Broadway Plaza
 - b) Hult Plaza
 - c) City Hall Plaza
 - d) Connections between the spaces (lighting, furniture, art)

Council Question 3 – Should the boundary be expanded?

- OPTION 1: expand to include East Park Block area
- OPTION 2: expand to cover the City Hall Block so that it's a possible location for Farmers' Market and/or so City Hall Plaza could be enhanced
- OPTION 3: keep boundary as it is and only improve the west Park Block

Community Engagement: The project will begin with asking the community about their aspirations and vision for our town square, as well as a needs assessment in our growing downtown neighborhood. The results of that work could likely necessitate a placemaking plan (focusing on uses, amenities, activities and pathways) and a management plan (focusing on operations) to illustrate and implement the community vision. The geographic area could be limited to the Park Blocks or have a broader approach as “Park Blocks Plus,” which could include other key downtown open spaces: Hult Plaza, Broadway Plaza, the plaza at the new City Hall [if added to the Plan Area boundary], the new riverfront park, and the pedestrian path system in between these places. If the scope extends beyond the Plan Area, other sources of funds will contribute to the cost.

Implementation: Implementation would be based on the community engagement results as approved by the Agency Board through its regular course of business in the budget process. It could include implementation of components of the 2006 Master Plan for the Park Blocks, which focused on changes to all surrounding streets and reincorporating the southern half of the Butterfly Parking Lot; removing barriers on the southeast and southwest Park Blocks, which was not part of the 2006 Master Plan; and building a permanent structure for the Farmers’ Market. If the Butterfly Parking Lot/Park Blocks is not feasible, the Agency may improve/purchase another location within the Plan Area for the Farmers’ Market.

Other downtown open space projects that are not yet developed, but that are vetted through the community engagement project and approved by the Agency Board would also be eligible for implementation.

B. PUBLIC UTILITIES: High-Speed Fiber

The Agency may assist with the Eugene Fiber Implementation Plan to extend the municipal high-speed fiber network to downtown buildings and to establish the high-speed connection between local and regional internet exchanges for costs attributable to the Plan Area.

Installing Downtown Fiber: The 2013 City of Eugene Broadband Strategic Plan identified the development of a downtown fiber network as a strategic goal. After completion of the Strategic Plan, City staff worked with Lane Council of Governments (LCOG) and the Eugene Water and Electric Board (EWEB) on a successful pilot project, to test the feasibility of implementing a downtown network. The City, EWEB, and LCOG identified a workable method to connect several commercial buildings by running fiber optics cables through existing electrical conduit. With LCOG, EWEB, and the Technology Association of Oregon, the Fiber Implementation Plan a) calls to construct fiber connections to additional downtown buildings and b) includes the costs and benefits of leasing a publicly operated connection from a local internet connection point to large, regional internet exchanges in Portland and San Jose, California.

High-speed fiber will serve and benefit the Plan Area because: (1) Existing businesses and new businesses benefiting from the high speed and competitive cost will grow employment

and attract new investments to the Plan Area; (2) housing residents will have an added benefit for living within in the Plan Area; and (3), and public agencies within the Plan Area will have reduced costs and increased telecommunication speed for City, Lane Community College, Lane County, and LCOG.

C. OTHER PUBLIC FACILITIES: *Old LCC Building*

The Agency may fund redevelopment of the Old LCC Building, which may include housing or activities that advance the Regional Prosperity Economic Development Plan (e.g. an innovation center with maker space, wet lab, or art/tech incubator). The building will benefit the Plan Area by increasing public usage of the area and stimulating additional public and private investment. This work would include Lane Community College and could include collaboration with others.

D. PROJECT DELIVERY AND ADMINISTRATIVE ACTIVITIES

Many of the Agency's project delivery and administrative activities are provided through a contract between the City of Eugene and the Agency dated June 15, 2004.

1. The Agency may retain the services of independent professional people or organizations to provide project delivery administrative or technical services such as:
 - a. Project management;
 - b. Preparation of market, feasibility, or other economic studies;
 - c. Public engagement;
 - d. Preparation of design, architectural, engineering, landscaping architectural, planning, development, or other developmental studies;
 - e. Preparation of property acquisition appraisals;
 - f. Provision of special rehabilitation, restoration, or renovation feasibility and cost analysis studies;
 - g. Provision of legal, debt issuance, accounting or audit services;
 - h. Assistance with preparation of the annual financial report required under Section 800 of this Plan and the financial review required under Section 900 of this Plan; and
 - i. Support ongoing investments within the Plan Area (e.g. potential new businesses, existing businesses with expansion, dealing with safety issues).

2. The Agency may acquire, rent, or lease office space and office furniture, equipment, and facilities necessary for it to conduct its affairs in the management and implementation of this Plan.

3. The Agency may invest its reserve funds in interest-bearing accounts or securities authorized under ORS 294.
4. The Agency may borrow money, accept advances, loans, or grants from any legal source, issue urban renewal bonds and receive tax increment proceeds as provided for in Section 700 of this Plan.

E. EXISTING ACTIVITIES

The Agency may complete urban renewal projects authorized prior to the 2016 Amendment (for example, the Farmers' Market improvements, the Broadway Commerce Center and Woolworth Building projects at Willamette and Broadway, and downtown lighting).

The Agency also may continue to operate the Downtown Revitalization Loan Program. All dollars loaned must come from program revenue and not from tax increment funds.

Section 700 – Methods for Financing the Projects

The Agency may borrow money and accept advances, loans, grants, and other legal forms of financial assistance from the Federal government, State, City, County, or other public body, or from any source, public or private, for the purposes of undertaking and carrying out the Projects authorized by this Plan.

Ad valorem taxes, if any, levied by a taxing body upon the taxable real and personal property situated in the Plan Area, shall be divided in accord with and pursuant to Section 1c, Article IX of the Oregon Constitution and ORS 457, and used by the Agency for the Projects authorized by this Plan.

The Agency shall adopt and use a fiscal year ending June 30 accounting period. Each year, the Agency shall develop a budget in conformance with the provisions of ORS Chapter 294 and ORS 457, which shall describe sources of revenue, proposed expenditures, and activities.

Section 800 – Annual Financial Statement Required

A financial statement shall be prepared and provide information in accordance with ORS 457. The statement shall be filed with the City Council and notice shall be published in accordance with ORS 457.

Section 900 – Community Member Participation

The activities and projects defined in this Plan, and the adoption of amendments to this Plan shall be undertaken with the participation of community members, owners, tenants as individuals, and organizations who reside within or who have financial interest within the Plan Area together with the participation of general residents of the City. The Agency shall convene not less than once each year a committee of such persons to prepare a report on: a) the activities of the Agency for the previous fiscal year, and b) whether the Agency's

expenditure of tax increment dollars was limited to the projects authorized by this Plan and the associated administrative costs authorized by the Plan.

Section 1000 – Non-Discrimination

In the preparation, adoption, and implementation of this Plan no public official or private party shall take any action to cause any person, group, or organization to be discriminated against in a manner that violates Section 4.613 of the Eugene Code, 1971.

Section 1100 – Recording of this Plan

A copy of this Plan shall be recorded with the recording officer of Lane County.

Section 1200 – Procedures for Changes or Amendments

The Plan will be reviewed and analyzed periodically and may need to be modified based on public engagement results, design engineering for the fiber project, project negotiations for Farmers' Market, and project scoping for the Old LCC Building. Types of Plan Amendments are:

A. TYPE ONE AMENDMENT – SUBSTANTIAL CHANGE REQUIRING SPECIAL NOTICE

Type One amendments shall require approval per ORS 457.095, and notice as provided in ORS 457.120. Type One plan changes will consist of:

1. Increases in the Plan Area boundary in excess of one percent (1%) of the existing area of the Plan.
2. Increases in the maximum indebtedness that can be issued or incurred under this Plan.

B. TYPE TWO AMENDMENT – SUBSTANTIAL CHANGE NOT REQUIRING SPECIAL NOTICE

Type Two amendments shall require approval per ORS 457.095, but will not require notice as provided in ORS 457.120. Type Two amendments will consist of:

1. The addition of improvements or activities which represent a substantial change in the purpose and objectives of this Plan and which cost more than \$500,000. The \$500,000 amount will be adjusted annually from the year 2016 according to the "Engineering News Record" construction cost index for the Northwest area.
2. Any change or provision of this Plan which would modify the goals and objectives or the basic planning principles of this plan.

Substantial changes shall include, but are not limited to, revisions in project boundaries, land uses, project activities, street system changes, or other elements desired by the Agency Board that will change the basic planning principles of this Plan.

C. TYPE THREE AMENDMENT – MINOR AMENDMENT

Minor amendments may be approved by the Agency Board in resolution form. Such amendments are defined as:

1. Amendments to clarify language, add graphic exhibits, make minor modifications in the scope or location of improvements authorized by this Plan, or other such modifications which do not change the basic planning or engineering principles of the Plan.
2. Acquisition of property for purposes specified in Section 600A of this Plan.
3. Addition of a project substantially different from those identified in Section 600 of the Plan or substantial modification of a project identified in Section 600 if the addition or modification of the project costs less than \$500,000 in 2016 dollars.
4. Increases in the Plan Area boundary not in excess of one percent (1%).

D. AMENDMENT TO THE CITY’S COMPREHENSIVE PLAN OR ANY OF ITS IMPLEMENTING ORDINANCES

Should the City Council amend the City’s comprehensive plan or any of its implementing ordinances and should such amendment cause a substantial change to this Plan, the City Council amending action shall cause this Plan to be amended provided that the Planning Commission and City Council approve the amendment. In the event of such amendment, the text and/or exhibits of this Plan, if applicable to this Plan, shall be changed accordingly by duly recorded ordinance.

Section 1300 – Duration and Validity of Approved Plan

A. DURATION OF THE PLAN

Taxes may be divided under this Plan only until the maximum indebtedness for the Plan Area has been issued and paid or defeased, or the Agency has determined that it will not issue the full amount of that maximum indebtedness, and all indebtedness that will be issued has been issued and paid or defeased. When that indebtedness has been paid or defeased the Agency will notify the assessor pursuant to ORS 457.450(2) to cease dividing taxes for the Plan Area, and shall return any unused tax increment funds to Lane County for redistribution to overlapping taxing districts. However, the Downtown District and this Plan may remain in effect as long as legally required to exist and until the Agency transfers any remaining assets and liabilities of the Plan Area to the City of Eugene. As of the date of the 2016 Amendment, it is estimated that: the last fiscal year for which taxes will be divided is FY_____. [Blank to be filled in once Council determines the maximum indebtedness amount; package A = FY25, package B = FY30, package C = FY46]

B. VALIDITY

Should a court of competent jurisdiction find any word, clause, sentence, section, or part of this Plan to be invalid, the remaining words, clauses, sentences, section, or parts shall be unaffected by any such finding and shall remain in full force and effect for the duration of the Plan.

Section 1400 – Maximum Indebtedness

The sum of \$33,000,000 was established in 1998 as the spending limit (maximum amount of new indebtedness which could be issued or incurred from tax increment funds) under this Plan after June 1, 1998. That figure was developed using the estimated project costs, plus a 5% annual inflation factor. The 2010 Amendment increased the maximum indebtedness amount by \$13.6 million, to a total of \$46.6 million.

The 2016 Amendment increased the maximum indebtedness amount by \$__ million [Blank to be filled in once Council determines package size; A = \$17M, B = \$25M, C = \$48M], to a total of \$__ million [Blank to be filled in once Council determines package size; which would be added to the existing total]. The 2016 Amendment increased the maximum indebtedness limit established by this Section 1400 does not apply to or limit:

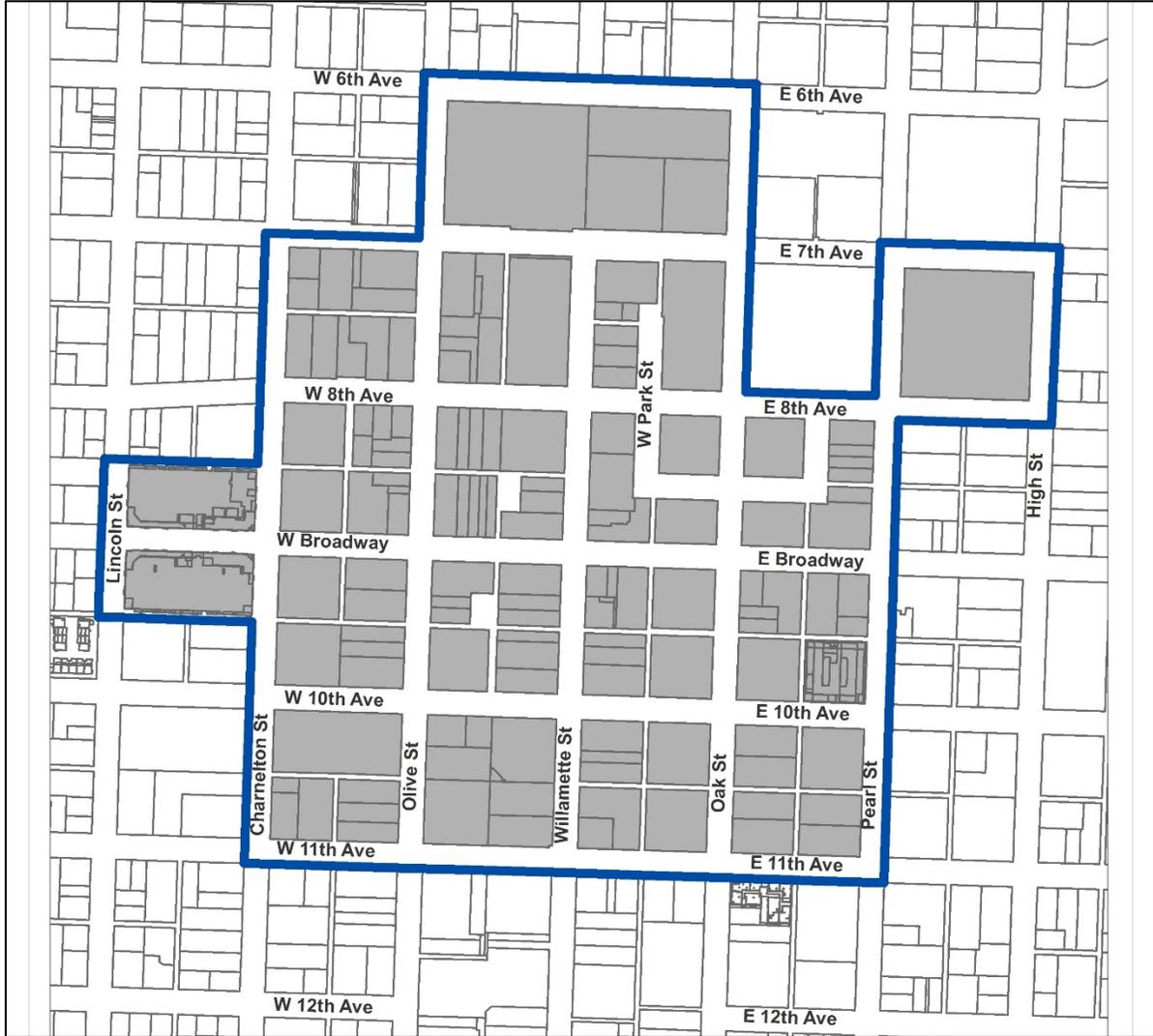
1. The obligation of the Agency to pay interest on indebtedness issued or incurred under this Plan;
2. Any indebtedness issued to refund indebtedness issued or incurred under this Plan, to the extent that the refunding indebtedness does not exceed the principal amount of the refunded indebtedness, plus the amount of the refunding indebtedness that is used to pay costs of the refunding;
3. Funds to repay indebtedness existing on the date of the 1998 Amendment; and
4. Expenditures made from funds other than tax increment funds, such as loans made from the Downtown Revitalization Loan Program.

Legislation passed in 2009 (ORS 457.220) placed additional limits on how much a municipality can increase maximum indebtedness. That same legislation, however, also provides that those limitations “do not apply to the extent the municipality approving a plan obtains the written concurrence of taxing districts imposing at least 75 percent of the amount of taxes imposed under permanent rate limits in the urban renewal area.” The City concurred with that increase in maximum indebtedness when it approved this Plan. Therefore, the new legislative limitations are not applicable to the proposed maximum indebtedness increase. After consultation with the other overlapping taxing districts, _____.

Section 1500 – Formal Matters

At this time, no property is anticipated to be purchased that would result in relocation. If property is identified for purchase that would involve relocation, the Agency would develop provisions for relocation.

PLAN EXHIBIT A: Plan Area Map



PLAN EXHIBIT B: Plan Area Description

Beginning at the southwest corner of the intersection of 11th Avenue and Charnelton Street in the City of Eugene, Lane County, Oregon, commencing northerly along the west right-of-way line of Charnelton Street to the point of intersection of the south right-of-way line of the alley between 10th Avenue and Broadway;

- (1) thence, westerly along the south right-of-way line of said alley to the west line of Lincoln Street;
- (2) thence, northerly along the west right-of-way line of Lincoln Street to the point of intersection of the north right-of-way line of the alley between Broadway and 8th Avenue if extended;
- (3) thence, easterly along the north right-of-way line of said alley to the west right-of-way line Charnelton Street;
- (4) thence, northerly along the west right-of-way line of Charnelton Street to the northwest corner of the intersection of 7th Avenue and Charnelton Street;
- (5) thence, easterly along the north right-of-way line of 7th Avenue to the northwest corner of the intersection of 7th Avenue and Olive Street;
- (6) thence, northerly along the west right-of-way line of Olive Street to the northwest corner of the intersection of 6th Avenue and Olive Street;
- (7) thence, easterly along the north right-of-way line of 6th Avenue to the northeast corner of the intersection of 6th Avenue and Oak Street;
- (8) thence, southerly along the east right-of-way line of Oak Street to the northeast corner of Oak Street and South Park Avenue;
- (9) thence, easterly along the north right-of-way line of South Park Avenue extended to the east right-of-way line of Pearl Street;
- (10) thence, southerly along the east line of Pearl Street to the southeast corner of the intersection of Pearl Street and West 11th Avenue; and
- (11) thence westerly along the south right-of-way line of West 11th Avenue to the point of beginning.

City Hall Block

A tract of land located in the Northeast one-quarter of Section 31 in Township 17 South, Range 3 West of the Willamette Meridian being more particularly described as follows; Beginning at the Southwest corner of Block 18 as platted and recorded in Skinner's Donation to Eugene per Judgement Docket "A" page 2, Lane County Oregon Plat Records in Lane County, Oregon; thence Southerly along the westerly line of Block 24 of said Skinner's Donation to Eugene to the Northwest corner of Block A of Mulligan Addition to Eugene as platted and recorded in Volume A, Page 122, Lane County Oregon Plat Records in Lane County, Oregon; thence Westerly along the Northerly line of Block 1 of said Mulligan Addition to Eugene to the Northwest corner of said Block 1 of said Mulligan Addition to Eugene; thence Southerly along the west line of said Block 1 to the Southwest corner of Lot 3 in said Block 1; thence westerly to the centerline of Pearl Street; thence Northerly along

Proposed Downtown Urban Renewal Plan – March 2016

said centerline to the intersection with the Southerly line when extended the south line of Block 7 of said Mulligan Addition to Eugene; thence Westerly along said south line of said Block 7 to the Southeast corner of said Block 7; thence Northerly along the East line of said Block 7 to the Southeast corner of Block 6 of said Mulligan Addition to Eugene; thence Easterly along the south line of Block 17 of Skinner's Donation to Eugene to the point of beginning being the Southwest corner of Block 18 of said Skinner's Donation to Eugene and there ending, all in Eugene, Lane County, Oregon.

East Park Block Area

A tract of land located in the Northeast one-quarter of Section 31 in Township 17 South, Range 3 West of the Willamette Meridian being more particularly described as follows; Beginning at Southeast corner of Lot 1, Block 7 Mulligan Addition to Eugene as platted and recorded in Volume A, Page 122, Lane County Oregon Plat Records in Lane County, Oregon; thence Easterly along the projection of the south line of said Lot 1 to the centerline of Pearl Street; thence Southerly along said Pearl Street centerline to the intersection when projected the south line of Lot 6, Block 12 of said Mulligan Addition to Eugene; thence Westerly along the projected south line of said Lot 6 and along the north right-of-way line of South Park Street to the intersection with the east right-of-way line of Oak Street; thence northerly along said east right-of-way line of said Oak Street to the northerly right-of-way line of East 8th Avenue; thence Easterly along said northerly right-of-way line of said East 8th Avenue to the point of beginning being the Southeast corner of said Lot 1, Block 7 of Mulligan Addition to Eugene and there ending, all in Eugene, Lane County, Oregon.

**ATTACHMENT I
Draft Report on the Downtown Urban Renewal Plan**

**DOWNTOWN URBAN RENEWAL DISTRICT
REPORT**

For the Downtown Urban Renewal District Plan
Originally Adopted July 3, 1968 by Eugene Urban Renewal Agency Ordinance No. 257
Amended December 19, 1968 by Eugene City Council Ordinance No. 1609
Amended November 8, 1989 by Eugene City Council Ordinance No. 19648
Amended June 1, 1998 by City Council Ordinance No. 20120
Amended September 13, 2004 by City Council Ordinance No. 20328
Amended May 24, 2010 by City Council Ordinance No. 20459
Amended _____, 2016 by City Council Ordinance No. _____



Urban Renewal Agency of the City of Eugene, Oregon



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Eugene City Council and Urban Renewal Agency Board

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REPORT ON THE DOWNTOWN URBAN RENEWAL DISTRICT PLAN

Chapter 1: Introduction

The 2016 Amendment to the Downtown Urban Renewal District Plan (the “Plan”) makes the following changes:

- Specifies project activities to be undertaken;
- Sets an increase in the maximum indebtedness to allow for those specific projects with a range of sizes to get community feedback prior to City Council making a final decision on whether to approve the 2016 Amendment; and
- Sets the expectation that the Downtown Urban Renewal District will terminate the use of tax increment financing after repayment or defeasance of all debt issued to fund the limited set of projects.

[Throughout this draft Report a range of packages will be used: A = \$17 million, B = \$25 million, and C = \$48 million. In a few instances where clarity would be unduly compromised, package C is used and shows the maximum end of what City Council is considering.]

The City of Eugene has prepared an amendment to the Plan, originally adopted on July 1968 and modified December 1968, December 1989, June 1998, September 2004, and May 2010. This amendment is considered a substantial amendment under ORS 457. City Council considered downtown improvements in 2016 with the desire to foster a vibrant downtown, provide near-term economic stimulus, and prepare for the 2021 World Track and Field Championships in such a way as to result in long-term community benefit. This Report accompanies the Plan and consists of text, tables, and appendices.

The Downtown Urban Renewal District contains approximately 77 acres (the “Plan Area”). The legal description for the Plan Area is in Section 300 of the Plan and is further described on graphic exhibits included in the Plan and in the appendix to this Report.

Chapter 2: Description of Physical, Social, Economic, and Environmental Conditions in the Plan Area

Note: This description and assessment is current to the identified dates.

A. Physical Conditions

1. Land Area

The Plan Area encompasses about 77 acres, after the seven acre boundary expansion included in the 2016 Amendment. (See Appendix, Exhibit A for a map of the Plan Area.) This seven acre boundary expansion represents 10% of the total Plan Area, and is well within the limit of 20% maximum expansion under ORS 457.220(3).

The total incorporated land area for the City of Eugene, as of January 2016, is 28,314 acres. The Plan Area represents about 0.27 percent of the City's total land area. This area combined with the Riverfront Urban Renewal District of approximately 178 acres, equals approximately 255 acres in renewal districts, which is less than one percent of the City's total land area and well below the 15 percent maximum allowed by Oregon State law.

Council Question – What areas to add to the boundary? The expansion can be up to 14 acres.

- OPTION 1: East Park Block area (1.9 acres)
- OPTION 2: City Hall block (5 acres)
- OPTION 3: keep boundary as it is and only improve the west Park Block

2. Existing Land Use and Zoning

Table 1 below shows generalized land use as of January 2016 by category. Table 2 shows the zoning as of January 2016 by zoning district. A description of each use permitted is found in the City Land Use Code. (The zoning map is located in the Appendix, Exhibit B.)

Table 1. Generalized Land Use

Current Plan Area	
<i>Land Use</i>	<i>Acres</i>
Communication	0.7
Educational	1.9
Transportation Related	1.9
Government	1.0
Wholesale Trade	0.03
Industrial	0.3
Religious	0.05
Recreation	7.7
Residential, Multi-Family	6.4
General Services	11.4
Parks	0.7
Residential, Group Quarters	0.3
Retail Trade	18.8
Vacant	0.2
Alleys, walkways, Bikepaths	0.01
Roads	27.9
Total	79.1
<i>(Total does not equal current Plan Area acreage due to rounding and vertical land use designations. i.e. parking below residential.) Data: 1/21/16</i>	
City Hall Block	
<i>Land Use</i>	<i>Acres</i>
Government	2.6
Roads	2.4
Total	5
East Park Block Area	
<i>Land Use</i>	<i>Acres</i>
General Services	0.3
Parks	0.5
Retail Trade	0.1
Roads	1.0
Total	1.9

Table 2. Zoning

Current Plan Area		
<i>Zoning Designation</i>	<i>Zoning</i>	<i>Acres</i>
Major Commercial	C-3	46.9
Public Land	PL	3.1
Special-Historic	S-H	0.1
Non-zoned Public Right of Way		19.7
Total		69.8
City Hall Block		
<i>Zoning Designation</i>	<i>Zoning</i>	<i>Acres</i>
Public Land	PL	2.6
Non-zoned Public Right of Way		2.4
Total		5
<i>Data: 3/7/16</i>		
East Park Block Area		
<i>Zoning Designation</i>	<i>Zoning</i>	<i>Acres</i>
Major Commercial	C-3	0.4
Public Land	PL	0.5
Non-zoned Public Right of Way		1
Total		1.9
<i>East park Block acres for east block, not including west block. Both blocks constitute the total taxlot. Data: 2/20/16</i>		

3. Historic Structures

In the past, numerous old buildings were lost in the downtown core area due to demolition or neglect. While not all of these structures were historically or architecturally significant, it is clear that our urban heritage was not considered worthy for preservation or re-use. Today, the Agency aims to take an active role in celebrating that urban heritage by preserving and reclaiming obsolete or underutilized buildings as well as parts of the urban landscape in need of

improvements, such as the Park Blocks, that form an important part of the fabric and history of downtown, which is part of our legacy for future generations.

4. Parks and Plazas

Downtown plays two roles in our city, as both the shared civic, cultural, and economic center, and as a neighborhood of its own. Downtown needs to be served by parks and plazas that provide public gathering spaces, room for events, and areas of nature in the heart of the city. As development continues downtown, the role of these urban open spaces becomes even more important for livability, for conviviality, and as amenities to draw and sustain a high quality and diverse mix of commercial, governmental, residential, and cultural uses. The open spaces that are currently downtown (Broadway Plaza, the Park Blocks, and the Hult Center Plaza) do not appear to meet the area's needs for open space as they are insufficient, deteriorated, uninviting, in places not accessible, and overall not conducive to incidental or intentional use. All of these have obsolete or deteriorated features. They are also underutilized and lack basic infrastructure including adequate lighting, power, and water as well as comfortable and inviting amenities such as well-designed seating, restrooms, and public wi-fi. These improvements will increase the utility and desirability of these spaces, make the Plan Area more inviting and attractive overall, and create the conditions for increased residential and commercial investment in the future.

5. Telecommunications Utility System

The existing infrastructure cannot accommodate the telecommunications needs of firms in business sectors that are growing and anticipated to grow in the 21st century. The existing telecommunications infrastructure offers service that is too slow to meet the requirements of firms that consume or produce large volumes of data, limiting the ability of the Plan Area to attract and retain key industry sectors. The City of Eugene worked with Lane Council of Governments (LCOG) and the Eugene Water and Electric Board (EWEB) on a successful pilot project, to test the feasibility of implementing a downtown municipally owned network. The partners identified a workable method to connect several commercial buildings by running fiber optic cables through existing electrical conduit. The pilot project built new telecommunications infrastructure in three buildings that allows the transfer of large volumes of data at very fast speeds. The City and its partners are identifying the network architecture and cost of constructing a municipally owned fiber network in downtown Eugene.

6. Streets, Alleys, Sidewalks

Major portions of the streets, alleys, and sidewalks within the Plan Area were upgraded as part of the original renewal project and remain in good condition. Park Street runs adjacent to the Park Blocks on three sides. This street needs improvements to accommodate the Park Blocks activities, including sidewalk improvements, curb changes, and a redesign of parking. Oak Street and 8th Avenue are the major streets bisecting the Park Blocks, both only carrying traffic in one direction. Plans and policy direction support the conversion of 8th Avenue to a two-

way street. Both streets need improvement to maintain traffic flow and allow for ease of pedestrian use, such as with lane narrowing and bump-outs.

7. Sanitary Sewer System

The sanitary sewer system was upgraded as part of the original renewal project. This upgrading consisted of relining the existing lines with plastic pipe liners. Each building was reconnected at that time. The engineering analysis showed that the existing capacity was sufficient.

8. Water Delivery System

According to the Eugene Water and Electric Board, the water delivery system throughout the original Downtown Urban Renewal District is in sufficient condition and of sufficient capacity to support additional development.

B. Social Conditions

1. Housing

Census 2010 data reports that there are 194 housing units in census blocks that cover the Plan Area and that housing in the Plan Area is completely renter occupied and market rate. Since 2010, an additional 115 housing units have been built, a majority of which are student housing at the Lane Community College Downtown Campus that has 75 apartment units for 255 residents.

2. Socio-Economic

As of Census 2010, 264 people were living in Census Blocks that cover the Plan Area. Since then, 115 new housing units were built in the Plan Area contributing to a potential increase in population. In and surrounding the Plan Area, the median income was substantially lower than the City median income. See Table 3 below. See Appendix Exhibit C for a map of census boundaries. No people are living in the potential boundary expansion areas.

Table 3. Median Household Income

	Median Household Income	Margin of Error
City of Eugene	\$42,715	+/-1,045
Census Tract 3900, Block Group 1	\$12,288	+/-2,703
Census Tract 3900, Block Group 2	\$11,633	+/-3,239

Data: Census ACS 2010-2014, Table B19013

3. Employment

In April 2014, there were 301 employers and 4,497 employees in the Plan Area (QCEW 2014). The largest employers in the district were the City of Eugene, Sykes Enterprises and Venture Data (InfoUSA 2014). Data: Lane Council of Governments, Oregon Employment Department 2014-April Quarterly Census of Employment and Wages (QCEW). InfoUSA - April 2014.

East Park Block area: Total Employers: 8, Total Employees 36 (QCEW)

City Hall Block: Currently vacant

C. Economic Conditions

1. Value of Property

The FY16 taxable assessed value for the entire City is \$13,931,659,840. The total assessed value for the Plan Area as of FY16 is \$181,601,898. Table 4 below demonstrates that the frozen base for the two combined urban renewal districts is well below the 15% limit imposed by ORS 457.

Table 4. Assessed Value of the Frozen Base

	Downtown Urban Renewal District	Riverfront Urban Renewal District	Total	Total as a % of City AV
Frozen Base	\$31,386,991	\$50,609,448	\$81,996,439	0.6%

East Park Block Area AV: \$2,212,127 (excludes publicly owned property)

City Hall Block AV: n/a (publicly owned, tax exempt)

2. Relationship of the Value of Improvements to the Value of Land

The current ratio of improvement value to land value within the Plan Area, based on 2015 assessment records and excluding all tax exempt property, is 4.5 to 1.

D. Environmental Conditions

Environmental conditions within the Plan Area are not expected to change. The Plan Area has been an established commercial business area for many years. Most streets, sidewalks, alleys, and sewers are in place and will be upgraded and maintained. The public park areas within the Plan Area will be maintained as needed by the City. There are opportunities through this Plan Amendment, however, to improve the function and condition of some of the streets, public parks, and public plazas. The Park Blocks are directly on a pedestrian, bicycle, and car path to the river and are a critical piece of the Willamette to Willamette Initiative. A central intent of that project is to transform 8th Avenue from a one-way west bound only street with inadequate pedestrian and bicycle amenities into a two-way, inviting, and gracious path to and from the river and the anticipated development on the EWEB property as well as the university area to the east. Significant infrastructure design and construction will be required to implement this transformative project.

Chapter 3: Expected Impact, Including Fiscal Impact, of the Plan in Light of Added Services or Increased Population

The 2016 Amendment allows for several projects (described in more detail in Chapter 5) that will improve the function, condition, and appearance of the Plan Area through:

- Improved parks and plazas throughout the Plan Area, including improvements to the Park Blocks for overall community use, to support the continued use for the Saturday Market, and to improve the area for the Farmers' Market;
- Funding of critical high-speed fiber utility; and
- Redevelopment of the Old LCC Building.

These projects also support the Plan goal to strengthen the economic conditions of the Plan Area. One measure of this goal is the expected increase in the taxable property values caused by the projects. Areas adjacent to the Plan Area are also expected to become more viable. From FY17 through the estimated remaining life of the District [A = FY25, B = FY30, C = FY46], property values in the Plan Area are estimated to increase by about [A = \$50M, B = \$87M, C = \$254M]. The projects will also contribute to the goal of enhancing downtown's role as the regional economic, governmental, and cultural center and central location for public and private development and investment. Improvements to parks and plazas will contribute to the goal of reinforcing the Plan Area as a place to live, work, or visit by providing inviting and highly functional spaces for the community to enjoy on a daily basis as well as for programmed events.

Regarding potential impacts to the 4J school district, while the 2016 Amendment projects are not directed at residential projects, they are likely to increase jobs and amenities downtown, which will ideally increase the number of people living downtown. (See Chapter 9 for a summary of the financial impact that the Downtown District has on 4J.) The Fiber Implementation Plan includes the acquisition of telecommunications infrastructure that would provide a publicly owned and/or operated connection from a local internet connection point to large, regional internet exchanges in Portland and San Jose, California. The infrastructure could lower the telecommunications operating costs for public agencies, including 4J. The 2016 Amendment projects, like all development projects, are expected to impact police services, transportation, utilities, and other public services.

Projects within the Plan Area were selected for the way in which they support planning efforts and strategies, such as Envision Eugene, and adopted policy documents, such as the Eugene Downtown Plan. The planning documents were based on assumptions about the value of and expected need for higher density of uses and development, with a consequent need for new and improved services and amenities. The Plan is expected to facilitate improvements within the Plan Area, thereby addressing the goals of these documents. The policies of the Downtown Plan strongly support increased residential and mixed use development downtown, and the reinforcement of downtown as the economic and cultural center of the community.

The Downtown Plan also contains specific policies in support of improvements to public open spaces downtown. Similarly, the pillars of Envision Eugene that will benefit from the 2016 Amendment are to provide ample employment opportunities, to provide housing affordable to all income levels, and to promote compact development and efficient use of transportation. Specifically, the 2016 Amendment projects are expected to increase jobs and amenities downtown, which could increase housing demand downtown, thereby supporting Envision Eugene strategies to meet more of Eugene's multi-family and jobs needs downtown, increase job opportunities, and transform downtown into a mixed use neighborhood that fosters active, walkable community living. The projects in the Plan do not result in an intensification of development beyond that previously anticipated under the planning documents.

The 2016 Amendment falls under the provisions of Ballot Measure 50. In the Measure 50 environment, taxing bodies "forego" revenue produced by the growth in values over a Plan Area's frozen base. The Agency will use tax increment revenues to carry out the Plan. The use of tax increment revenues will affect the property tax revenues and bonded debt tax rates of other taxing jurisdictions that share assessed value with the Plan Area. The property tax impacts are described in Chapter 9.

Chapter 4: Reasons for Selection of the Plan Area

The Plan Area was adopted in 1968 with approximately 70 acres. This area was selected after a comprehensive community process under the guidance of the Federal Department of Housing and Urban Development (HUD). In 2016, the Agency Board proposed an expansion to the Plan Area by seven acres to include the City Hall block and the East Park Block area. (See Exhibit D for a map of the Plan Area with the expansion areas highlighted.) Two of the four goals of the Plan are to (1) improve the function, condition, and appearance of the Plan Area and (2) reduce blight and blighting influences.

According to ORS 457.010, "blighted areas" means areas that, by reason of deterioration, faulty planning, inadequate or improper facilities, deleterious land use or the existence of unsafe structures, or any combination of these factors, are detrimental to the safety, health or welfare of the community. A blighted area is characterized by the existence of one or more of the following conditions:

- (a) The existence of buildings and structures, used or intended to be used for living, commercial, industrial or other purposes, or any combination of those uses, that are unfit or unsafe to occupy for those purposes because of any one or a combination of the following conditions:
 - (A) Defective design and quality of physical construction;
 - (B) Faulty interior arrangement and exterior spacing;
 - (C) Overcrowding and a high density of population;
 - (D) Inadequate provision for ventilation, light, sanitation, open spaces and recreation facilities; or

- (E) Obsolescence, deterioration, dilapidation, mixed character or shifting of uses;
- (b) An economic dislocation, deterioration or disuse of property resulting from faulty planning;
- (c) The division or subdivision and sale of property or lots of irregular form and shape and inadequate size or dimensions for property usefulness and development;
- (d) The laying out of property or lots in disregard of contours, drainage and other physical characteristics of the terrain and surrounding conditions;
- (e) The existence of inadequate streets and other rights of way, open spaces and utilities;
- (f) The existence of property or lots or other areas that are subject to inundation by water;
- (g) A prevalence of depreciated values, impaired investments and social and economic maladjustments to such an extent that the capacity to pay taxes is reduced and tax receipts are inadequate for the cost of public services rendered;
- (h) A growing or total lack of proper utilization of areas, resulting in a stagnant and unproductive condition of land potentially useful and valuable for contributing to the public health, safety and welfare; or
- (i) A loss of population and reduction of proper utilization of the area, resulting in its further deterioration and added costs to the taxpayer for the creation of new public facilities and services elsewhere.

Chapter 5: Relationship Between Existing Conditions and Each Project Activity Undertaken in the Plan

All Projects set forth in Section 600 of the Plan are intended to correct the existing deficiencies in the Plan Area as described in this report (see Chapter 2).

The proposed 2016 Amendment Projects are:

- 1) Infrastructure improvements to parks, plazas, open space, and streets including the Park Blocks to provide an inviting civic space aligned with the Willamette to Willamette Initiative for the community, better opportunities for the Farmers' Market, and inviting and accessible connections between the public spaces;
- 2) Funding of critical high-speed fiber utility; and
- 3) Redevelopment of the Old LCC Building.

- 1) Improved Parks, Plazas, Open Space, and Streets:** Improvements to the parks and plazas in the Plan Area benefit the growing community of employees, commercial and cultural uses, visitors, and residents, as well as the community at large with a revitalized, attractive, economically healthy downtown core. Improvements to the parks and plazas would be undertaken after a robust public engagement effort to determine what changes are most desired and effective to enhance their function during programmed and non-programmed times. The goal of the public engagement effort would be to draw on the experience and expertise of a wide group of community members to clarify the community's commitment to downtown and to develop parks and plazas in alignment with the community's vision for the heart of the city.

The City founders understood the importance of public space; the Park Blocks are a living legacy of their forethought and civic spirit. The design, appearance and function of the Park Blocks are a critical component of Eugene's identity and economic health and the long-term location for two beloved organizations, the Saturday Market and the Lane County Farmers' Market. On a direct path to the Willamette River from downtown, the Park Blocks are also a key part of the Willamette to Willamette Initiative.

For the three other public spaces in the Plan Area, Broadway Plaza, the Hult Center Plaza, and the new City Hall plaza [if the Plan Area is expanded], improvements are needed to benefit the public in terms of the amenities and attractiveness of these spaces as well as their impact on existing and desired adjacent uses. With the needed improvements in place, these downtown spaces will have the potential to more fully support the emerging downtown neighborhood and to provide an inviting urban open space in the core of the city for the entire community. A focused, strategic investment in the amenities, design, and character of these spaces strengthens the conditions for increased desired uses and development downtown.

The Lane County Farmers' Market operates multiple times per week during the spring, summer, and fall on a portion of the Park Blocks on 8th Avenue. The Farmers' Market continues to encounter difficult issues with that location, such as inadequate electrical service, uneven and unpaved surfaces, and lack of a permanent shelter. Reincorporating the Butterfly Parking Lot into the Park Blocks for the Farmers' Market would re-establish the original Park Blocks and support a cornerstone of downtown activity and one of the most significant public event venues in the city. For the past few years, the Farmers' Market has expressed a need and desire to expand its offerings to maintain financial viability and potentially operate year-round. The Agency will improve the Park Blocks in order to make that location more attractive and functional for the Farmers' Market. If that location is not feasible, the Agency may improve/purchase another location within the Plan Area.

The Hult Center is a community asset with an underutilized and awkwardly configured plaza that would benefit from community engagement and subsequent system planning and/or improvements. The Agency assembled the land and donated the property to the City for the Hult Center development. In 1978, voters supported an \$18.5 million general obligation bond to finance the Hult Center construction. Since its grand opening in 1982, the Hult Center has been charming audiences with popular performances in the Silva Concert Hall and the Soreng Theater. However the outside of the Hult Center does not create an inviting and safe place for gathering before or after events.

The parks and plazas in the Plan Area have the potential to add to the livability and the economic vitality of the entire downtown. As downtown density increases, these areas could provide much needed urban open spaces to support the growing downtown neighborhood, as well as an inviting destination for the entire community. At present,

they are little used outside of programmed events, and need improvement to enhance function, accessibility, attractiveness, and identity.

- 2) High-Speed Fiber:** The 2013 City of Eugene Broadband Strategic Plan identified the development of a downtown fiber network as a strategic goal. After completion of the Strategic Plan, City staff worked with LCOG and EWEB on a successful pilot project, to test the feasibility of implementing a municipally owned downtown network. The City, EWEB, and LCOG identified a workable method to connect buildings by running fiber optics cables through existing electrical conduit. The Plan Area has high-speed fiber in several buildings as a result of the pilot project that was completed in 2016. The remainder of the Plan Area has slower telecommunications service with limited access to internet service providers.

In addition, internet service providers in Eugene experience a constrained supply of access to the regional internet exchange points resulting in slower connection speeds and higher costs relative to larger cities. Constructing telecommunications infrastructure would provide a publicly owned and/or operated connection from a local internet connection point to large, regional internet exchanges in Portland and San Jose, California that could lower the telecommunications operating costs for the City, other public agencies, school districts, and internet service providers.

Constructing a municipally owned fiber network will serve and benefit the Plan Area because: (1) existing and new businesses benefiting from the high speed and competitive market will grow employment and attract new investments to the Plan Area; (2) residents will have an added benefit for living within the Plan Area; and (3) public agencies within the Plan Area will have reduced costs and increased telecommunications speed, including the City, Lane Community College, Lane County, and LCOG. The 4J and Bethel school districts (outside the Plan Area) will also benefit.

- 3) Old LCC Building:** The 66,000 square foot Old LCC Building was vacated in January 2013 when the new Lane Community College Downtown Campus opened on 10th Avenue and Olive Street. At present, the vacant Old LCC Building neither provides space for activate uses nor adds to downtown vitality. Redevelopment of this large structure may include housing or activities that advance the Regional Prosperity Economic Development Plan (e.g. an innovation center with maker space, wet lab, or art/tech incubator). An upgraded facility will benefit the Plan Area by improving a blighted building that is currently vacant, increasing the mix of uses in the Plan Area, and stimulating additional public and private investment.

Chapter 6: Estimated Total Cost of Each Project or Activity, Sources of Money, and Anticipated Completion Date for Each Project or Activity

This Report on the 2016 Amendment includes the estimated cost of Projects to be carried out following the adoption of the amendment. Table 5 shows that urban renewal financing is estimated to provide [A = \$17M, B = \$25M, C = \$48M] (or approximately [A = 86%, B = 87%, C = 90%]) of funding out of an estimated total of [A = \$19.75M, B = \$28.75M, C = \$53.05M] of public and private investment from FY17 through [A = FY25, B = FY30, C = FY46].

Table 5 lists the project activities included in the Plan and estimated cost ranges. Because elements of each project are yet to occur (e.g. public engagement for Park Blocks/open space, design engineering for fiber, project negotiations for Farmers' Market, and project scoping for the Old LCC Building), there is a range of opportunities within each project. The estimated range gives a sense of scale and scope. Below is a short description of each of the 2016 Amendment Projects.

Parks, Plazas, Open Space, and Street Improvements: The City will develop a plan for parks, plazas, and open space improvements, after a public engagement process. The Agency will contribute funding for the improvements. Projects could include improvements to the Park Blocks, reincorporation of the Butterfly Parking Lot, and street improvements in order to make that location more attractive and functional for the community and the Farmers' Market. If that location is not feasible, the Agency may improve/purchase another location within the Plan Area. Other open space projects may be developed as a result of the public engagement process. The community work will start in FY17 and the improvements will happen subsequently and following the Agency Board budget approval process.

High-Speed Fiber: The Agency will contribute to the Eugene Fiber Implementation Plan for those costs associated with the Plan Area. This project will enhance the economic prosperity of downtown and increase telecommunications speed for businesses, residents, and public agencies. Federal grants, private party contributions, and other City contributions are anticipated. The project will start in FY17 and is estimated to be completed during FY18.

Old LCC Building: LCC is considering redevelopment options for its currently vacant building on Willamette Street between 11th and 10th Avenues. The specific project activities to be undertaken by the Agency will be defined by the Agency Board and set out in an agreement with LCC. A combination of private party or other public agency contributions would be anticipated. LCC has not released timing information for when they will be ready to finalize plans and move forward with redevelopment. The Agency would hope to complete the transaction by 2019.

Project Delivery Administration: Actions for this activity include program administration (project management, loan administration, support for ongoing investments within the Plan Area, public engagement, financial services, debt issuance and administration); legal services; reporting (budgets, financials); preparation of market, feasibility, or other economic studies; preparation of design, architectural, engineering, landscaping architectural, planning, development, or other developmental studies; providing accounting or audit services; providing special rehabilitation, restoration, or renovation feasibility and cost analysis studies; assisting in preparation of the annual financial reports required under Sections 800 and 900 of the Plan; providing property acquisition appraisals; and evaluation of the plan and the success of its activities. Many of the activities are provided through a contract between the City of Eugene and the Agency dated June 15, 2004. The Agency may also acquire, rent, or lease office space and office furniture, equipment, and facilities necessary to conduct its affairs in the management and implementation of this plan.

Projections for district administration assume that once the projects are complete, district administration expenses will be reduced to a level that will be sufficient to run the loan program, support ongoing investments within the Plan Area, and ensure administration of outstanding debt, budget development, annual review of project activities, and financial report preparation. Specifically, the administration projection summarized in the bullet points below includes staffing for project delivery, ongoing financial administration, and the loan program. Additional items in the projection include legal and consulting fees necessary to protect the City/Agency and complete the Projects, debt issuance cost needed for the Projects, and property management.

- *Project delivery:* 2 FTE; \$0.27M average per year FY17 thru FY21
- *Loan program administration:* 0.9 FTE; \$0.11M - 0.19M average per year FY17 thru [A = FY25, B = FY30, C = FY46]
- *Legal costs, public engagement, financial administration, overhead & misc.:* \$0.1M - 0.13M average per year FY17 thru [A = FY25, B = FY30, C = FY46]; higher in the early years and a smaller amount for maintenance over time
- *Debt Issuance costs:* \$0.3M - 0.5M when issued; to be determined

Table 5. List of Project Activities and Cost Ranges

Project Activity	Estimated Cost *
Park Blocks Improvements <i>Based on public engagement results, could include Spruce Up (\$1M – 3M) to Blank Slate (\$7M – 15M)</i>	\$ 1M – 15M
Open Space Improvements <i>Based on public engagement results, could include: Hult Plaza, Broadway Plaza, City Hall Plaza, and connections between with art, furniture, lighting</i>	\$ 5M – 10M
Farmers' Market ** <i>Depends on land cost and structure type</i>	\$ 1M – 6.5M
High-Speed Fiber	\$ 1.5M – 3M
Old LCC Building	\$ 1M – 3M
Project Delivery Administration <i>Project delivery</i>	\$ 0.27M/yr
<i>Loan program</i>	\$ 0.11M – 0.19M/yr
<i>Legal, public engagement, financial admin, etc.</i>	\$ 0.1M – 0.13M/yr
<i>Debt issuance cost</i>	\$ 0.3M – 0.5M
	<hr/>
Projects Funded from 2016 Amendment	A = \$17M
	B = \$25M
	C = \$48M
Projects Funded from Private Sources & Other Federal, State & Local Government	A = \$2.75M
	B = \$3.75M
	C = \$5.05M
	<hr/>
TOTAL Funding for All Projects	A = \$19.75M
	B = \$28.75M
	C = \$53.05M

* The minimum cost estimates for each project added together do not equal package A \$17M because package A includes a small contingency in case estimates come in higher.

** The Farmers' Market project would also have an additional \$500,000 to add to the total listed in Table 5 from the 2010 Amendment. The resulting estimate for the project would be \$1.5M - 7M.

Projects will begin in FY17. Decisions on priorities of funding for Projects will be made by the Agency Board in its annual budget process and at regular Agency Board meetings, all of which are open to the public. Construction of the Projects contemplated in the 2016 Amendment is expected to be completed by FY21. Debt issued to fund the projects is estimated to be paid off by [A = FY25, B = FY30, C = FY46], depending on future tax increment revenue levels.

The Agency shall convene not less than once each year the Expenditure Review Panel to prepare a report on (1) the activities of the Agency for the previous fiscal year, and (2) whether the Agency's expenditure of tax increment dollars was limited to the Projects and the associated administrative costs authorized by the Plan.

Chapter 7: Estimated Amount of Money and Anticipated Year in Which Indebtedness will be Retired or Otherwise Provided For Under ORS 457.420 to 457.460

The contribution from the Agency for Projects is estimated at about [A = \$21.5M, B = \$36M, C = \$103M], including interest, premium, and other costs. The Projects will be funded with a combination of urban renewal tax increment financing under ORS 457 and other sources. The Agency may apply for funding from other federal, state, and local grants in order to complete the projects. In addition, the public facilities included within the Plan may also be funded in part with other public funds, such as systems development charges and general obligation bonds, among other sources.

Oregon Revised Statutes require that each urban renewal district that receives property taxes include a "maximum indebtedness" limit in their urban renewal plan. "Maximum indebtedness" is a required spending cap for all property tax expenditures over a period of time. "Maximum indebtedness" is not a legal debt limit. It is more like a spending limit.

Adopting a maximum indebtedness figure does not authorize or obligate the Agency to spend money or enter into debt. Within the maximum indebtedness limitation, the Agency Board has the ability to fund projects over time, either with cash or by issuing debt.

Certain expenditures are included in the maximum indebtedness calculation and certain expenditures are excluded. For instance, cash payments for projects and administrative expenses are included in the calculation, but expenditures made from sources other than tax increment revenues are not included in the spending limit, such as Downtown Revitalization Loan Program funds. In addition, interest on debt is not included in maximum indebtedness, nor is the refinancing of existing indebtedness.

The City Council amended the Plan in 1998 to include a maximum indebtedness limit of \$33 million. The \$33 million figure represented the amount that the Agency was allowed to cumulatively spend in tax increment revenues starting in 1998. That figure was based on

the estimated cost of building a new main library, plus continuation of the administrative costs in the district, preparing annual financial statements, disposing of the former Sears building on 10th Avenue and Charnelton Street (which is now the site of the new LCC Downtown Campus), overseeing completion of the Broadway Place and Overpark elevator projects, and administering the loan portfolio. It included an annual inflation factor of 5% on project costs and excluded existing debt.

In 2010, the maximum indebtedness limit of \$33 million was almost fully spent or committed, with the bulk having been spent on building the downtown library. City Council amended the Plan in order to complete three projects: LCC downtown campus; Farmers’ Market improvements, and assuming the Broadway Place Garages debt. Maximum indebtedness was increased by \$13.6 million, which resulted in a revised maximum indebtedness figure of \$46.6 million for the cumulative spending in the Plan Area from 1998 to the end of the Plan. This revised maximum indebtedness amount was the estimated amount needed to accomplish the three additional projects and to provide for district administration.

The \$46.6 million of maximum indebtedness has almost been fully spent or committed on the three projects included in the 2010 Plan Amendment. In order to accomplish additional projects, it is estimated that an additional [A = \$17M, B = \$25M, C = \$48M] will need to be added to maximum indebtedness, as shown in Table 6 below:

Table 6. Maximum Indebtedness Calculation

Project	Estimated Cost
<u>2016 Plan Amendment</u>	
Park Blocks Improvements	\$1M-15M
Open Space Improvements	\$5M-10M
Year-Round Farmers’ Market	\$1-6.5M
High-Speed Fiber	\$1.5-3M
Old LCC Building	\$1-3M
Project Delivery Admin (<i>thru A = FY25, B = FY30, C = FY46</i>)	\$3.8M-10.5M
<i>Total Addition to Maximum Indebtedness</i>	A = \$17M, B = \$25M, C = \$48M
1998 Plan Amendment	\$33M
2010 Plan Amendment	\$13.6M
2016 Plan Amendment	A = \$17M, B = \$25M, C = \$48M
<i>Total Maximum Indebtedness</i>	A = \$63.6M, B = \$71.6M, C = \$94.6M

Table 7 in Exhibit E includes information about future revenues and expenditures in the Plan Area. The timing and amounts for individual project activities will be determined by the Agency Board each year during the annual budget process. Completion dates for individual activities may be affected by changes in the plans of other private or public partners, local economic and market conditions, changes in the availability of tax increment funds, and changes in priorities for carrying out project activities.

Current projections show that the tax increment revenues should be sufficient to pay for the projects and associated debt by [A = FY25, B = FY30, C = FY46]. The district would cease collecting tax increment funds once there are sufficient tax increment funds available to repay all debt issued or obligations created to fund the Projects.

Chapter 8: Financial Analysis of the Plan with Sufficient Information to Determine Feasibility

The financial analysis of the plan shown in Table 7 in Exhibit E includes the anticipated tax increment revenues over the projected remaining life of the Plan. The analysis shows that the anticipated tax increment revenues are based on reasonable projections of new development and appreciation in existing property values. The projection of tax increment revenues is based on the following assumptions:

- Property assessed values will increase by 3% per year, which includes increases on existing property as well as a small amount of new investment in existing downtown area properties.
- No significant, new taxable development is anticipated during the next several years.
- Tax rates applicable to the Downtown Urban Renewal District are projected to go down over time, due to the Oregon statute that says that certain urban renewal plans may only collect tax increment on permanent tax rates or bonds and levies approved by voters prior to October 6, 2001. In particular, bonded debt tax rates applicable to the Downtown Urban Renewal District will be reduced as bonds approved by voters prior to October 6, 2001 are retired.

The projections result in urban renewal tax revenues between FY17 and [A = FY25, B = FY30, C = FY46] of approximately [A = \$21.5M, B = \$36M, C = \$103M]. Together with other revenues and existing fund balances, these revenues will support the [A = \$17, B = \$25M, C = \$48M] of increased maximum indebtedness plus the interest on the debt to fund the 2016 Amendment Projects. In addition to the redevelopment projects, the revenues will be sufficient to pay for other obligations, such as project delivery and administrative activities, including an allocation of overhead costs. Those costs are projected to increase over time due to inflation and higher retirement costs at a rate of about 5% per year.

The Agency will also carry a balance equal to two months of operating costs each year, per City of Eugene financial policy and a debt service reserve account, if required by lenders.

Chapter 9: Fiscal Impact Statement that Estimates the Impact of the Tax Increment Financing, Both Until and After the Indebtedness is Repaid, Upon All Entities Levying Taxes Upon Property in the Plan Area

Taxing bodies that overlap with the Plan Area are affected by the use of tax increment funds to implement the Plan. When a district is first created, the assessed value within the Plan Area is established as the “frozen base.” This is a way of keeping the overlapping taxing districts “whole” as of the date the urban renewal district is created. Property taxes from the overlapping jurisdictions (schools, general governments, bonds) are then divided among the jurisdictions that continue to receive taxes on the frozen base. In theory, if urban renewal efforts are successful, the value of the district will grow above the base. That increase is called the “incremental value” or “excess value.” The Agency receives taxes on the incremental value. This has an impact on the amount of revenue that the overlapping jurisdictions receive, versus what they would have received if there were no urban renewal districts in effect.

Impact on Tax Bills: In addition to the impact on the overlapping taxing jurisdictions, urban renewal also makes individual tax bills look different. Urban renewal districts do not impose new taxes; rather, they redistribute taxes from overlapping taxing districts to the urban renewal districts. There are two basic steps to understand how an individual’s tax bill is affected by tax increment financing in Oregon. The first step determines the amount of property taxes that the urban renewal agency should receive, and the second step determines how the taxes are accounted for on property tax statements.

The first step in determining how tax increment financing affects an individual’s tax bill consists of applying the tax rates of the taxing districts (such as the city, county, and school districts) to the incremental value of the urban renewal district. That product is the amount of taxes that the urban renewal agency should receive. The second step determines how to divide or split the tax rates of the taxing districts so that when those “divided rates” are applied to all tax bills in the city, the urban renewal agency receives its share, and the taxing districts receive the remainder. As of January 2016, there were seven urban renewal districts in Lane County, and the calculation is done for each of these districts.

The Lane County Assessor determines how the tax rates for the schools, city, and county should get divided between the taxing districts and the urban renewal districts. As an example, the City’s permanent tax rate is \$7.0058 per \$1,000 of assessed value. The Lane County Assessor divides that tax rate into three pieces: \$6.8821 goes to the City of Eugene, \$0.0755 goes to the Downtown Urban Renewal District, and \$0.0482 goes to the Riverfront Urban Renewal District. This calculation is done for each tax rate on the tax bill.

With the information from the Lane County Assessor about the division of tax rates, an analysis can determine how an individual tax bill is affected by urban renewal division of

tax. For the typical Eugene home that the Lane County Assessor calculated for FY16, this taxpayer would pay the same amount of total taxes before or after urban renewal division of taxes. The only difference is that some of the tax revenues go to the urban renewal districts, instead of to the overlapping taxing districts. Table 8 in Exhibit F sets out this calculation for the typical taxpayer in Eugene. As can be seen, **the before and after urban renewal views of this taxpayer's bill are exactly the same.**

Impact on Tax Rates: Urban renewal nominally affects voter-approved local option levies and bonds because the affected district has less property value to levy taxes against, resulting in slightly higher tax rates. Based on the FY16 tax rates, the estimated impact of this slight tax rate increase from the Downtown Urban Renewal District is about \$0.55 per year for the typical Eugene taxpayer, which represents less than 0.02% of the total tax bill of \$3,565 in FY16.

The Downtown Urban Renewal District is a “reduced rate plan” under the statutes, which means that the property taxes that may be used to fund urban renewal activities is limited to the permanent tax rates and any bonds or local option levies that were approved by voters prior to October 2001. The projected tax rate used to generate urban renewal revenues for the district will be reduced over time as bonds approved by voters before October 2001 are paid off.

Impact on Overlapping Taxing District Revenues: For the overlapping taxing jurisdictions, a share of property taxes from the “excess value” or “incremental value” is not collected by the overlapping jurisdictions during the period of an active district, which is foregone revenue. The incentive for the overlapping districts to support urban renewal is higher property tax revenues in the long-run and potential direct and indirect benefit from the urban renewal funded projects. When the district is ended, the overlapping taxing districts are able to tax the entire value within the district. Under the theory of urban renewal, this value is higher than it would have been if there had been no district in effect.

The estimated amount of urban renewal taxes to be divided over the remaining term of the Plan (net of discounts, delinquents, etc.) is shown in Table 9 in Exhibit G. Only the permanent tax rates of the overlapping jurisdictions are considered in this analysis because there are no local option levies that impact the Downtown Urban Renewal District, and bonded debt tax rates will be reduced from year to year until the existing bonds are paid off.

As can be seen in Table 9, in FY16, it is estimated that the City of Eugene would forego about \$1,000,000 of revenue because of the Downtown Urban Renewal District division of tax calculation. In [A = FY26, B = FY31, C = FY47] after tax increment financing is terminated, the City of Eugene is estimated to receive [A = \$1.4M, B = \$1.7M, C = \$2.8M] of additional tax revenue per year. Lane County is estimated to forego \$180,000 of revenue in the first fiscal year, and to benefit by [A = \$260,000, B = \$300,000, C = \$510,000] of additional tax revenue per year after division of tax is terminated in [A = FY26, B = FY31, C = FY47].

The impact on school districts from the termination of the urban renewal district is more complicated. Table 9 shows the foregone taxes, excluding any impacts from tax rate compression under Measure 5 and Measure 50 and excluding any impacts from the State school funding formula. Table 9 shows that the combined school districts (4J, Lane Community College, and Lane Education Service District) are estimated to forego \$810,000 of revenue in the first fiscal year, and to benefit by [A = \$1.1M, B = \$1.3M, C = \$2.2M] of additional annual tax revenue after the division of tax is terminated in [A = FY26, B = FY31, C = FY47]. This is not the complete story, however.

The impact on schools from the division of tax calculation for urban renewal districts is largely an impact on the State's budget because schools are mainly funded on a per-pupil funding formula (rather than by the level of property tax dollars generated within their boundaries). The State determines how much money must be allocated for the education of each pupil across the state. If the money is not available from local property taxes, the State will make up the difference. If more funds are available through local school property taxes, the State would have additional dollars to allocate as it chooses. In other words, the State can choose to allocate any extra money to education or to some other budgetary priority. If the State chooses to keep the money in education, some of that money would return to Eugene schools based on the applicable statewide school funding formula and the rest would be distributed to school districts across Oregon.

The Lane County Assessor conducted an analysis of the impact of the Downtown Urban Renewal District on School District 4J's local option levy, including the impacts of tax rate compression. It is a net loss of \$340,000. The analysis is included as Table 10 in Exhibit H. That analysis is summarized in Table 11 on the following page. Note that the difference in the impact to overlapping districts between Table 9 and Table 10 is due to tax rate compression in the education category for an additional 821 properties that would occur if the Downtown District were not collecting division of tax revenue.

This analysis concludes that 4J is better off financially if the Downtown Urban Renewal District continues to collect tax increment funds than it would be if tax increment financing were terminated. The reason is that taxes that are currently counted under the "general government" category for Measure 5 tax rate limitations (i.e., the "school property tax dollars" that now go to urban renewal) would move into the "education" category. When that happens, the education category of taxes must be reduced for a number of individual properties within the City because schools are already collecting as much as they can under Measure 5 limits for those properties. State law says that local option levy proceeds are the first to be reduced in the event of compression.

**Table 11 – Estimated Revenue without Downtown Urban Renewal District
FY16 Tax Data, AFTER Discounts, Delinquencies, & State School Funding Formula**

Taxing District	
Eugene School District 4J – <i>permanent rate</i>	\$20,000
Eugene School District 4J – <i>local option</i>	(360,000)
Lane Community College *	70,000
Lane Education Service District *	<u>25,000</u>
Total Education	(\$245,000)
City of Eugene	\$1,000,000
Lane County – <i>permanent rate</i>	180,000
Lane County – <i>local option</i>	0
Eugene Urban Renewal Downtown	(2,015,000)
Eugene Urban Renewal Riverfront	<u>0</u>
Total General Government	(\$835,000)
City of Eugene – <i>Bond I</i>	\$40,000
City of Eugene – <i>Bond II</i>	0
Eugene School District 4J – <i>Bond I & II</i>	0
Lane Community College – <i>Bond II</i>	<u>0</u>
Total Bonds	\$40,000
TOTAL TAXES	(\$1,040,000)

* The other school districts that overlap with the Downtown District would experience similar impacts to 4J for the school funding formula (described below), although the specific financial consequences are not calculated in this Report.

In order to understand the Lane County Tax Assessor's analysis for 4J impact, there are three factors to consider:

1. Revenue from 4J's permanent levy would increase by approximately \$586,000, for a net gain of approximately \$20,000 after applying the State school funding formula. (4J receives about 2.8% of the total State-wide funding.) This is the best-case scenario that assumes all else is equal, and the State decides to provide more funding for schools as a result of having more property tax revenue available.
2. 4J will lose about \$360,000 of local option levy proceeds (after discounts and delinquencies) if the Downtown District no longer collects tax increment funds because of compression. The State funding formula does not apply to local option levies, so the full impact of this reduction would be felt in 4J's budget. Both of these estimates are based on FY16 tax roll information and would vary in future years with changes in market conditions. The estimates are also based on gross taxes, without taking into account discounts for early payment or delinquencies.
3. There is also a one-time impact. If tax increment collections are terminated, there would be a return of any excess tax increment funds collected by the Downtown District to the overlapping taxing districts. The amount returned will depend on how much tax increment is on hand at the time of the calculation, which cannot be estimated at this time. However, the State confirmed that this would not represent

additional money to be spent on education in 4J; rather, it would go through the State school funding formula, and 4J would receive about 2.8% of the total on a one-time basis.

In summary, 4J would experience an ongoing loss in its budget of about \$340,000 annually as a result of terminating tax increment collections in the Downtown District and a one-time impact of less than 3% of any one-time funds provided to the State. The other school districts that overlap with the Downtown District would experience similar impacts, although the specific financial consequences are not calculated in this report.

Chapter 10: Relocation Report

A. Requirement

An analysis of the existing residences of businesses required to relocate permanently or temporarily as a result of Agency actions under ORS 457.170.

Response

No specific relocation activity is identified in the Plan. If urban renewal assistance results in relocation requirements, a relocation plan will be developed for that purpose. Relocation activities and assistance would be provided in accordance with ORS 281.045 through 281.105.

B. Requirement

A description of the methods to be used for the temporary or permanent relocation of persons living in and businesses situated in, the Plan Area in accordance with ORS 281.045 through 281.105.

Response

No specific relocation activity to be initiated by the Agency is identified in the Plan. If urban renewal assistance results in relocation requirements, a relocation plan will be developed for that purpose. Relocation activities and assistance would be provided in accordance with ORS 281.045 through 281.105.

C. Requirement

An enumeration, by cost range, of the existing housing units in the plan area to be destroyed or altered and new units to be added.

Response

No specific existing housing units are proposed to be removed by actions of the Plan.

D. Requirement

A description of new residential units which are likely to be constructed within the Plan Area.

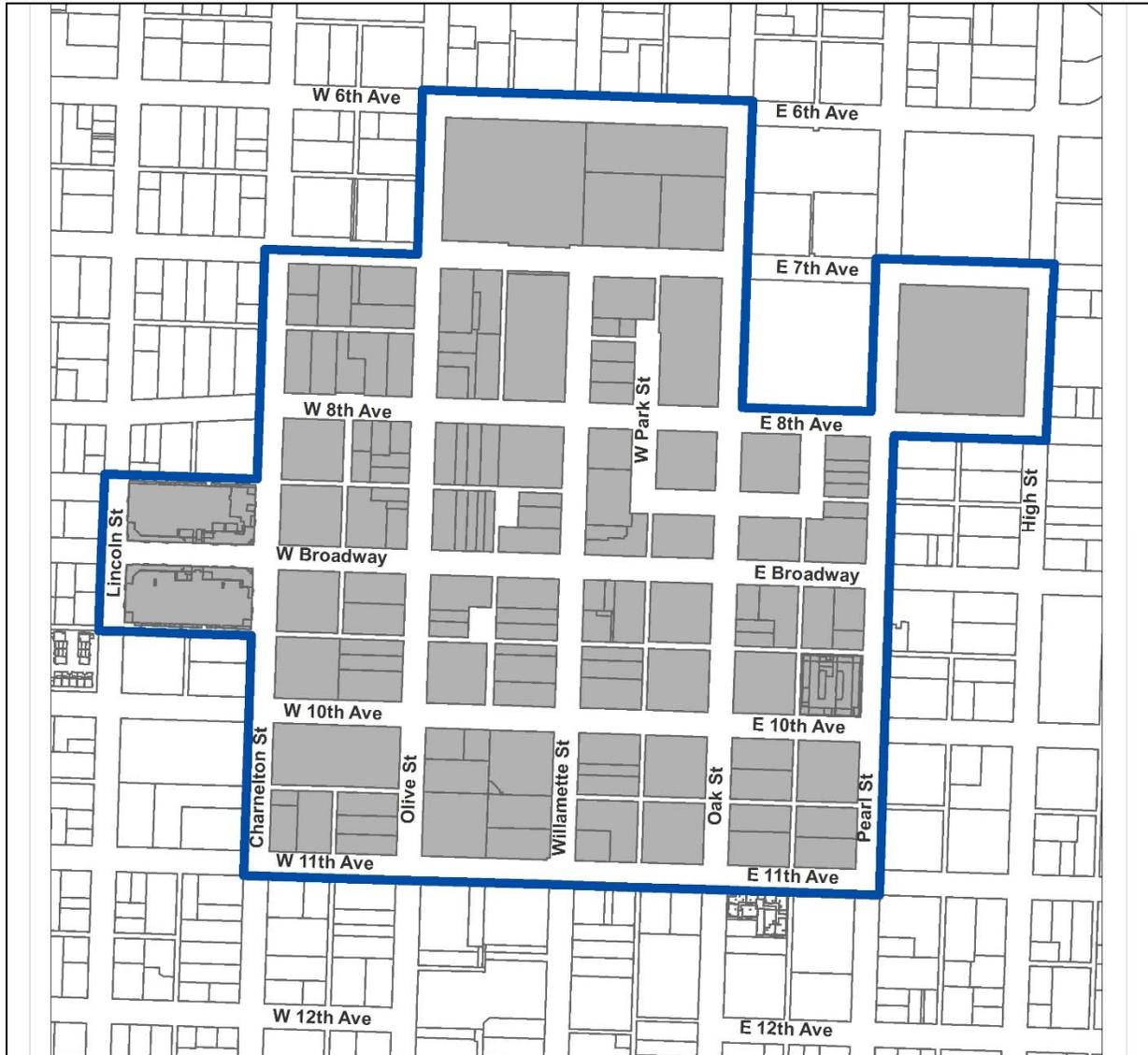
Response

Some new residential units are expected to be constructed within the Plan Area.

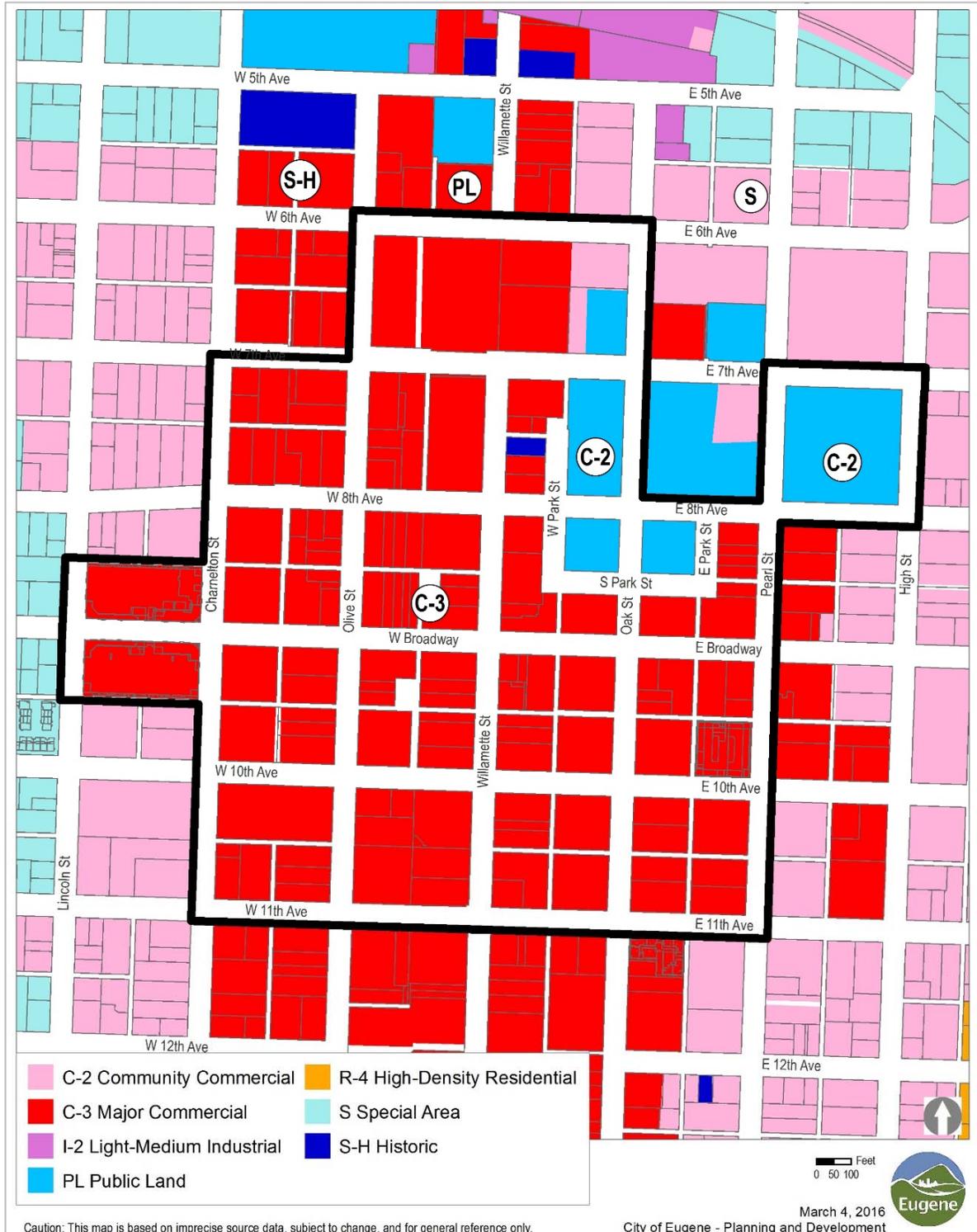
Chapter 11: Appendix

- Exhibit A: Plan Area Map
- Exhibit B: Zoning District Map
- Exhibit C: Census Boundaries Map
- Exhibit D: Plan Area Map with 2016 Expansion Area Highlighted
- Exhibit E: Table 7 – Projected Revenues and Expenditures for the Plan Area [package C]
- Exhibit F: Table 8 – Impact of Urban Renewal on an Individual Tax Bill
- Exhibit G: Table 9 – Division of Tax Impact of the Plan on Overlapping Taxing Jurisdictions, FY16 – FY46 [package C]
- Exhibit H: Table 10 – Estimated Impact of Downtown District Tax Increment Collections on Overlapping Jurisdictions, FY16 Tax Data (Including the impact of school funding formula and Measure 5/50 tax rate compression)

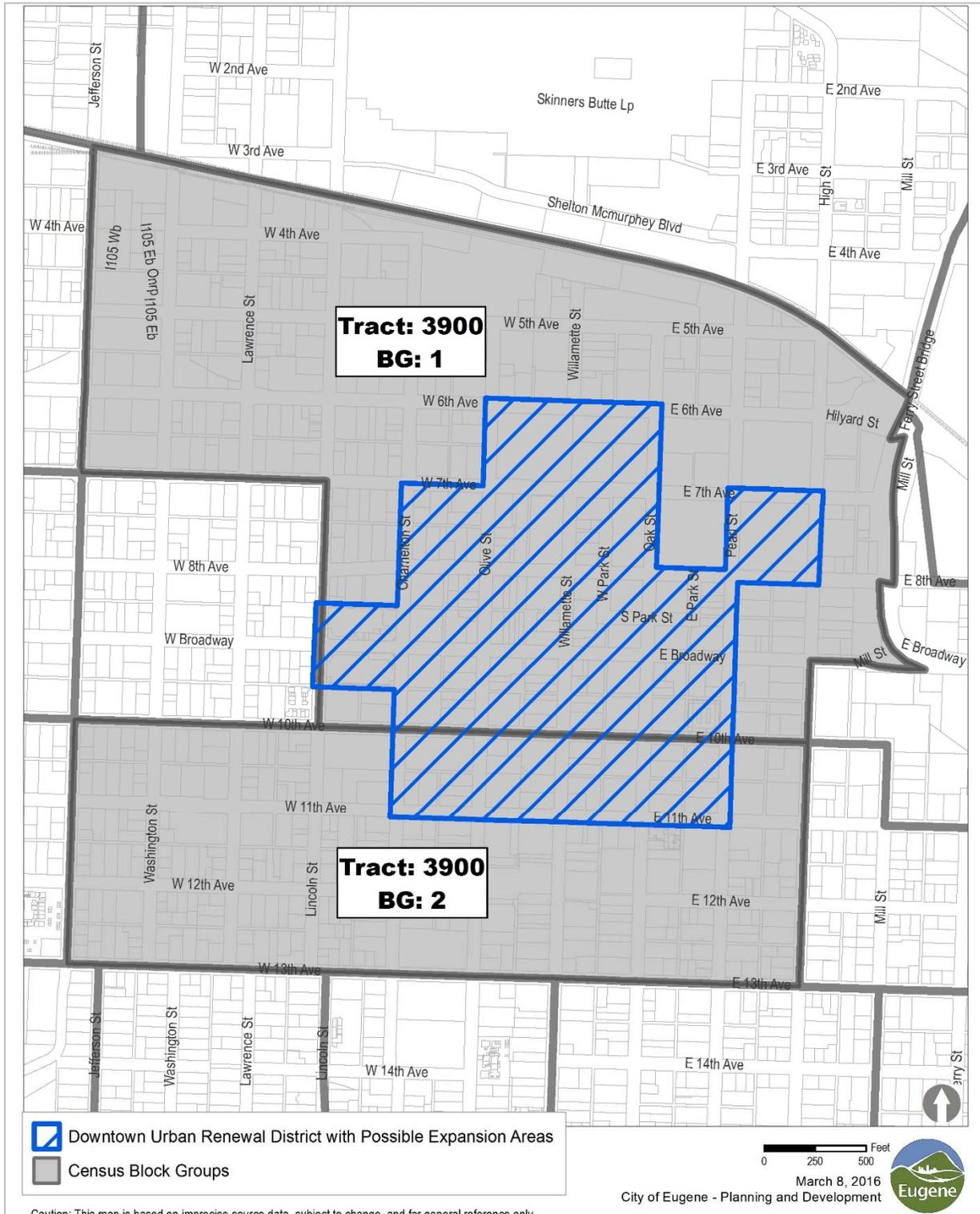
Report Exhibit A - Plan Area Map



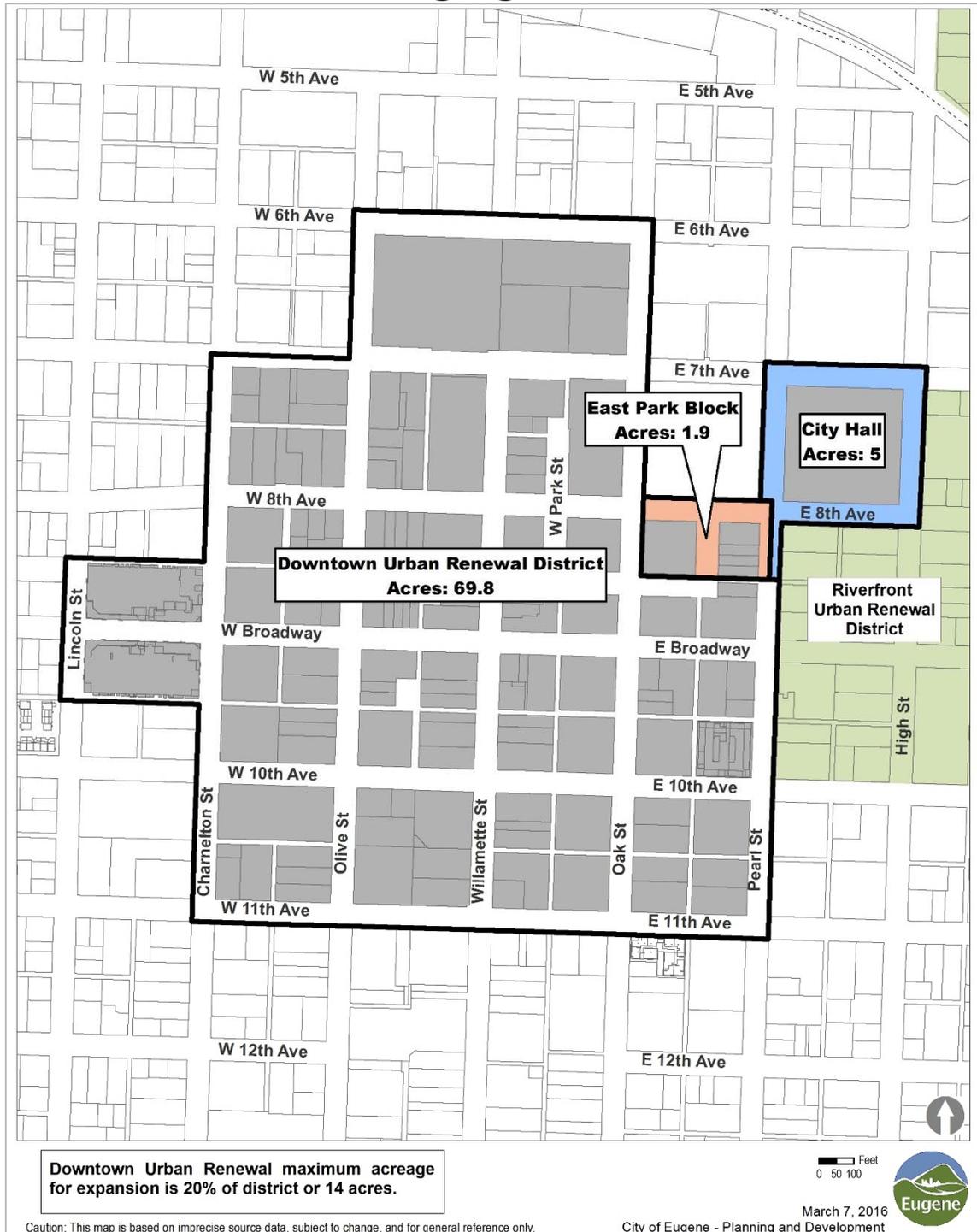
Report Exhibit B – Zoning District Map



Report Exhibit C - Census Boundaries Map



Report Exhibit D – Plan Area Map with 2016 Expansion Area Highlighted



Report Exhibit E: Table 7 – Projected Revenues and Expenditures for the Plan Area* (Part 1)

Resources	FY16	FY17	FY18	FY19	FY20	FY21	FY22	FY23	FY24	FY25	FY26
Property Taxes ¹	1,985,000	2,070,000	2,140,000	2,220,000	2,300,000	2,380,000	2,460,000	2,550,000	2,640,000	2,730,000	2,730,000
Debt Issued	-	38,000,000	-	-	-	-	-	-	-	-	-
DRLP Loan Repayments	500,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000
Interest Earnings	19,000	17,000	28,000	21,000	15,000	10,000	6,000	11,000	19,000	29,000	41,000
Beginning Working Capital	3,513,109	1,019,877	1,362,443	1,009,443	702,443	452,443	252,443	499,443	910,443	1,414,443	2,010,443
Total Resources	6,017,109	41,276,877	3,700,443	3,420,443	3,187,443	3,012,443	2,888,443	3,230,443	3,739,443	4,343,443	4,951,443
Requirements											
<u>Existing Plan Expenditures</u>											
Administration ² - Existing Cap	134,654	-	-	-	-	-	-	-	-	-	-
Downtown Lighting	15,972	-	-	-	-	-	-	-	-	-	-
Farmers Market improvements	500,000	-	-	-	-	-	-	-	-	-	-
Debt Service & Issuance Costs	2,253,000	1,287,000	-	-	-	-	-	-	-	-	-
Totals Existing Plan	2,903,626	1,287,000	-								
<u>New Plan Expenditures</u>											
Administration ² - New Cap	-	522,000	543,000	566,000	589,000	613,000	163,000	170,000	177,000	185,000	193,000
Approved Projects	-	37,500,000	-	-	-	-	-	-	-	-	-
Debt Service & Issuance Costs	-	500,000	1,982,000	1,983,000	1,978,000	1,979,000	1,979,000	1,979,000	1,979,000	1,978,000	2,483,000
Totals New Plan	-	38,522,000	2,525,000	2,549,000	2,567,000	2,592,000	2,142,000	2,149,000	2,156,000	2,163,000	2,676,000
<u>Non-Tax Increment Expenditures</u>											
DRLP Loans Granted ³	2,093,598	105,434	166,000	169,000	168,000	168,000	247,000	171,000	169,000	170,000	170,000
Total Expenditures	4,997,224	39,914,434	2,691,000	2,718,000	2,735,000	2,760,000	2,389,000	2,320,000	2,325,000	2,333,000	2,846,000
Debt Service Reserve ⁴	-	-	-	-	-	-	-	500,000	1,000,000	1,500,000	2,000,000
Other Reserves	1,019,885	1,362,443	1,009,443	702,443	452,443	252,443	499,443	410,443	414,443	510,443	105,443
Total Reserves	1,019,885	1,362,443	1,009,443	702,443	452,443	252,443	499,443	910,443	1,414,443	2,010,443	2,105,443
Total Requirements	6,017,109	41,276,877	3,700,443	3,420,443	3,187,443	3,012,443	2,888,443	3,230,443	3,739,443	4,343,443	4,951,443

*Based on package C. Packages A and B would have shorter durations.

Notes:

- Final year of tax increment collections would be adjusted downward based on amount needed to completely fund maximum indebtedness.
- Administration includes project legal and professional services, and project administration.
- All available non-tax increment resources are budgeted for loans in each year, but actual loan activity may differ.
- There may be a potential lender requirement for debt service reserve.

Report Exhibit E: Table 7 – Projected Revenues and Expenditures for the Plan Area* (Part 2)

Resources	<u>FY27</u>	<u>FY28</u>	<u>FY29</u>	<u>FY30</u>	<u>FY31</u>	<u>FY32</u>	<u>FY33</u>	<u>FY34</u>	<u>FY35</u>	<u>FY36</u>	<u>FY37</u>
Property Taxes ¹	2,820,000	2,920,000	3,020,000	3,120,000	3,230,000	3,340,000	3,450,000	3,570,000	3,690,000	3,810,000	3,940,000
Debt Issued	-	-	-	-	-	-	-	-	-	-	-
DRLP Loan Repayments	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000
Interest Earnings	43,000	47,000	52,000	60,000	59,000	60,000	64,000	59,000	57,000	56,000	58,000
Beginning Working Capital	2,105,443	2,287,443	2,564,443	2,940,443	2,911,443	2,984,443	3,155,443	2,926,443	2,806,443	2,791,443	2,882,443
Total Resources	5,138,443	5,424,443	5,806,443	6,290,443	6,370,443	6,554,443	6,839,443	6,725,443	6,723,443	6,827,443	7,050,443
Requirements											
<u>Existing Plan Expenditures</u>											
Administration ² - Existing Cap	-	-	-	-	-	-	-	-	-	-	-
Downtown Lighting	-	-	-	-	-	-	-	-	-	-	-
Farmers Market improvements	-	-	-	-	-	-	-	-	-	-	-
Debt Service & Issuance Costs	-	-	-	-	-	-	-	-	-	-	-
Totals Existing Plan	-	-	-	-	-	-	-	-	-	-	-
<u>New Plan Expenditures</u>											
Administration ² - New Cap	201,000	210,000	219,000	228,000	238,000	249,000	260,000	271,000	283,000	296,000	309,000
Approved Projects	-	-	-	-	-	-	-	-	-	-	-
Debt Service & Issuance Costs	2,481,000	2,480,000	2,478,000	2,981,000	2,979,000	2,981,000	3,483,000	3,479,000	3,480,000	3,480,000	3,980,000
Totals New Plan	2,682,000	2,690,000	2,697,000	3,209,000	3,217,000	3,230,000	3,743,000	3,750,000	3,763,000	3,776,000	4,289,000
<u>Non-Tax Increment Expenditures</u>											
DRLP Loans Granted ³	169,000	170,000	169,000	170,000	169,000	169,000	170,000	169,000	169,000	169,000	168,000
Total Expenditures	2,851,000	2,860,000	2,866,000	3,379,000	3,386,000	3,399,000	3,913,000	3,919,000	3,932,000	3,945,000	4,457,000
Debt Service Reserve ⁴	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000
Other Reserves	287,443	564,443	940,443	911,443	984,443	1,155,443	926,443	806,443	791,443	882,443	593,443
Total Reserves	2,287,443	2,564,443	2,940,443	2,911,443	2,984,443	3,155,443	2,926,443	2,806,443	2,791,443	2,882,443	2,593,443
Total Requirements	5,138,443	5,424,443	5,806,443	6,290,443	6,370,443	6,554,443	6,839,443	6,725,443	6,723,443	6,827,443	7,050,443

*Based on package C. Packages A and B would have shorter durations.

Notes:

1. Final year of tax increment collections would be adjusted downward based on amount needed to completely fund maximum indebtedness.
2. Administration includes project legal and professional services, and project administration.
3. All available non-tax increment resources are budgeted for loans in each year, but actual loan activity may differ.
4. There may be a potential lender requirement for debt service reserve.

Report Exhibit E: Table 7 – Projected Revenues and Expenditures for the Plan Area* (Part 3)

Resources											Totals
	<u>FY38</u>	<u>FY39</u>	<u>FY40</u>	<u>FY41</u>	<u>FY42</u>	<u>FY43</u>	<u>FY44</u>	<u>FY45</u>	<u>FY46</u>	<u>FY17-46</u>	
Property Taxes ¹	4,070,000	4,200,000	4,340,000	4,480,000	4,630,000	4,780,000	4,930,000	5,100,000	5,260,000	102,920,000	
Debt Issued	-	-	-	-	-	-	-	-	-	38,000,000	
DRLP Loan Repayments	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	170,000	5,100,000	
Interest Earnings	52,000	49,000	47,000	48,000	52,000	58,000	57,000	59,000	64,000	1,298,000	
Beginning Working Capital	2,593,443	2,413,443	2,347,443	2,402,443	2,583,443	2,900,443	2,859,443	2,947,443	3,188,443	1,019,877	
Total Resources	6,885,443	6,832,443	6,904,443	7,100,443	7,435,443	7,908,443	8,016,443	8,276,443	8,682,443	148,337,877	
Requirements											
<u>Existing Plan Expenditures</u>											
Administration ² - Existing Cap	-	-	-	-	-	-	-	-	-	-	
Downtown Lighting	-	-	-	-	-	-	-	-	-	-	
Farmers Market improvements	-	-	-	-	-	-	-	-	-	-	
Debt Service & Issuance Costs	-	-	-	-	-	-	-	-	-	1,287,000	
Totals Existing Plan	-	-	-	-	-	-	-	-	-	1,287,000	
<u>New Plan Expenditures</u>											
Administration ² - New Cap	323,000	337,000	352,000	368,000	385,000	402,000	421,000	440,000	460,000	9,973,000	
Approved Projects	-	-	-	-	-	-	-	-	-	37,500,000	
Debt Service & Issuance Costs	3,980,000	3,979,000	3,982,000	3,980,000	3,982,000	4,479,000	4,480,000	4,480,000	4,305,000	90,749,000	
Totals New Plan	4,303,000	4,316,000	4,334,000	4,348,000	4,367,000	4,881,000	4,901,000	4,920,000	4,765,000	138,222,000	
<u>Non-Tax Increment Expenditures</u>											
DRLP Loans Granted ³	169,000	169,000	168,000	169,000	168,000	168,000	168,000	168,000	167,000	5,078,434	
Total Expenditures	4,472,000	4,485,000	4,502,000	4,517,000	4,535,000	5,049,000	5,069,000	5,088,000	4,932,000	144,587,434	
Debt Service Reserve ⁴	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	-	-	
Other Reserves	413,443	347,443	402,443	583,443	900,443	859,443	947,443	1,188,443	3,750,443	3,750,443	
Total Reserves	2,413,443	2,347,443	2,402,443	2,583,443	2,900,443	2,859,443	2,947,443	3,188,443	3,750,443	3,750,443	
Total Requirements	6,885,443	6,832,443	6,904,443	7,100,443	7,435,443	7,908,443	8,016,443	8,276,443	8,682,443	148,337,877	

*Based on package C. Packages A and B would have shorter durations.

Notes:

1. Final year of tax increment collections would be adjusted downward based on amount needed to completely fund maximum indebtedness.
2. Administration includes project legal and professional services, and project administration.
3. All available non-tax increment resources are budgeted for loans in each year, but actual loan activity may differ.
4. There may be a potential lender requirement for debt service reserve.

Report Exhibit F: Table 8 – Impact of Urban Renewal on an Individual Tax Bill

Effect of Urban Renewal on Tax Bill for Typical Eugene Home in FY16

	Taxes	Taxes Directed To:			Taxes	Difference
	Before UR Reallocation	Taxing Districts	Downtown UR District	Riverfront UR District	After UR Reallocation	
Education Taxes						
Eugene School District 4J	\$901.37	\$881.93	\$11.86	\$7.57	\$881.93	(\$19.44)
Eugene School District 4J LOL	284.73	284.73	0.00	0.00	284.73	0.00
Lane Community College	117.52	115.47	1.25	0.80	115.47	(2.05)
Lane Education Service District	42.37	41.63	0.46	0.28	41.63	(0.74)
Total	\$1,345.98	\$1,323.75	\$13.57	\$8.66	\$1,323.75	(\$22.23) *
General Government Taxes						
City of Eugene	\$1,329.85	\$1,306.37	\$14.33	\$9.15	\$1,306.37	(\$23.48)
Lane County	242.84	238.57	2.60	1.67	238.57	(4.27)
Lane County Public Safety LOL	104.40	104.40	0.00	0.00	104.40	0.00
Eugene UR Downtown District	0.00	0.00	0.00	0.00	31.09	31.09
Eugene UR Riverfront District	0.00	0.00	0.00	0.00	23.59	23.59
Total	\$1,677.09	\$1,649.34	\$16.93	\$10.82	\$1,704.02	\$26.93
Bonded Debt Taxes						
City of Eugene Bond I	51.48	50.59	0.55	0.34	50.59	(0.89)
City of Eugene Bond II	156.20	155.14	0.00	1.06	155.14	(1.06)
Eugene School District 4J Bond I	3.32	3.26	0.04	0.02	3.26	(0.06)
Eugene School District 4J Bond II	292.89	290.45	0.00	2.45	290.45	(2.45)
Lane Community College Bond II	38.10	37.85	0.00	0.25	37.85	(0.25)
Total	\$542.00	\$537.29	\$0.59	\$4.12	\$537.29	(\$4.71)
Total Taxes	\$3,565.07	\$3,510.38	\$31.09	\$23.59	\$3,565.07	\$0.00

Source: Lane County Assessment & Taxation, Table 4e, Detail of Urban Renewal Plan Areas by Taxing District, Tax Year 2015-16. Assessed value of \$189,821 for typical Eugene home per Lane County Assessor media release dated 10/19/15.

* See Chapter 9 “Impact on Overlapping Taxing District Revenues” section for more information on net impact to schools.

Report Exhibit G: Table 9 – Division of Tax Impact of the Plan on Overlapping Taxing Jurisdictions, FY16 – FY46* (Part 1)

	Tax Increment Collections							
	Actual FY16	Projected FY17	Projected FY18	Projected FY19	Projected FY20	Projected FY21	Projected FY22	Projected FY23
District Division of Tax Revenue Impact¹								
<i>School District 4J²</i>	\$670,000	\$690,000	\$720,000	\$750,000	\$770,000	\$800,000	\$830,000	\$860,000
<i>Lane Community College</i>	\$90,000	\$90,000	\$90,000	\$100,000	\$100,000	\$100,000	\$110,000	\$110,000
<i>Lane Education Service District</i>	\$30,000	\$30,000	\$30,000	\$40,000	\$40,000	\$40,000	\$40,000	\$40,000
<i>City of Eugene</i>	\$990,000	\$1,030,000	\$1,060,000	\$1,100,000	\$1,140,000	\$1,180,000	\$1,220,000	\$1,260,000
<i>Lane County</i>	\$180,000	\$190,000	\$190,000	\$200,000	\$210,000	\$220,000	\$220,000	\$230,000
Permanent Tax Rates								
<i>School District 4J</i>	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485
<i>Lane Community College</i>	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191
<i>Lane Education Service District</i>	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232
<i>City of Eugene</i>	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058
<i>Lane County</i>	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793
Incremental Value in the Downtown UR District³	\$150,210,000	\$155,660,000	\$161,270,000	\$167,050,000	\$173,000,000	\$179,130,000	\$185,450,000	\$191,960,000

*Based on package C. Packages A and B would have shorter durations.

Notes:

1. Property tax collections for all years is 94.0%.
2. Analysis does not include impact on School District 4J's local option levy, which currently benefits from the existence of the urban renewal districts. Additionally, the impact on schools is really an impact on the State's budget because schools are mainly funded on a per-pupil funding formula rather than by the level of property tax dollars generated within their boundaries. See Chapter 9 "Impact on Overlapping Taxing District Revenues" section for more information and Exhibit H – Table 10.
3. Existing property values increase at 3% per year.
4. Tax increment collections are projected to cease in FY46.
5. FY47 amount is what overlapping districts would receive in taxes after cessation of urban renewal tax collections.

Report Exhibit G: Table 9 – Division of Tax Impact of the Plan on Overlapping Taxing Jurisdictions, FY16 – FY46* (Part 2)

	Tax Increment Collections							
	Projected FY24	Projected FY25	Projected FY26	Projected FY27	Projected FY28	Projected FY29	Projected FY30	Projected FY31
District Division of Tax Revenue Impact¹								
<i>School District 4J²</i>	\$890,000	\$920,000	\$950,000	\$980,000	\$1,020,000	\$1,050,000	\$1,090,000	\$1,120,000
<i>Lane Community College</i>	\$120,000	\$120,000	\$120,000	\$130,000	\$130,000	\$140,000	\$140,000	\$150,000
<i>Lane Education Service District</i>	\$40,000	\$40,000	\$40,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000
<i>City of Eugene</i>	\$1,310,000	\$1,350,000	\$1,400,000	\$1,450,000	\$1,500,000	\$1,550,000	\$1,600,000	\$1,660,000
<i>Lane County</i>	\$240,000	\$250,000	\$260,000	\$260,000	\$270,000	\$280,000	\$290,000	\$300,000
Permanent Tax Rates								
<i>School District 4J</i>	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485
<i>Lane Community College</i>	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191
<i>Lane Education Service District</i>	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232
<i>City of Eugene</i>	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058
<i>Lane County</i>	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793
Incremental Value in the Downtown UR District³	\$198,660,000	\$205,560,000	\$212,670,000	\$219,990,000	\$227,530,000	\$235,300,000	\$243,300,000	\$251,540,000

*Based on package C. Packages A and B would have shorter durations.

Notes:

1. Property tax collections for all years is 94.0%.
2. Analysis does not include impact on School District 4J's local option levy, which currently benefits from the existence of the urban renewal districts. Additionally, the impact on schools is really an impact on the State's budget because schools are mainly funded on a per-pupil funding formula rather than by the level of property tax dollars generated within their boundaries. See Chapter 9 "Impact on Overlapping Taxing District Revenues" section for more information and Exhibit H – Table 10.
3. Existing property values increase at 3% per year.
4. Tax increment collections are projected to cease in FY46.
5. FY47 amount is what overlapping districts would receive in taxes after cessation of urban renewal tax collections.

Report Exhibit G: Table 9 – Division of Tax Impact of the Plan on Overlapping Taxing Jurisdictions, FY16 – FY46* (Part 3)

	Tax Increment Collections							
	Projected FY32	Projected FY33	Projected FY34	Projected FY35	Projected FY36	Projected FY37	Projected FY38	Projected FY39
District Division of Tax Revenue Impact¹								
<i>School District 4J²</i>	\$1,160,000	\$1,200,000	\$1,240,000	\$1,280,000	\$1,320,000	\$1,370,000	\$1,410,000	\$1,460,000
<i>Lane Community College</i>	\$150,000	\$160,000	\$160,000	\$170,000	\$170,000	\$180,000	\$180,000	\$190,000
<i>Lane Education Service District</i>	\$50,000	\$60,000	\$60,000	\$60,000	\$60,000	\$60,000	\$70,000	\$70,000
<i>City of Eugene</i>	\$1,710,000	\$1,770,000	\$1,830,000	\$1,890,000	\$1,950,000	\$2,020,000	\$2,080,000	\$2,150,000
<i>Lane County</i>	\$310,000	\$320,000	\$330,000	\$350,000	\$360,000	\$370,000	\$380,000	\$390,000
Permanent Tax Rates								
<i>School District 4J</i>	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485
<i>Lane Community College</i>	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191
<i>Lane Education Service District</i>	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232
<i>City of Eugene</i>	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058
<i>Lane County</i>	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793
Incremental Value in the Downtown UR District³	\$260,030,000	\$268,770,000	\$277,770,000	\$287,040,000	\$296,590,000	\$306,430,000	\$316,560,000	\$327,000,000

*Based on package C. Packages A and B would have shorter durations.

Notes:

1. Property tax collections for all years is 94.0%.
2. Analysis does not include impact on School District 4J's local option levy, which currently benefits from the existence of the urban renewal districts. Additionally, the impact on schools is really an impact on the State's budget because schools are mainly funded on a per-pupil funding formula rather than by the level of property tax dollars generated within their boundaries. See Chapter 9 "Impact on Overlapping Taxing District Revenues" section for more information and Exhibit H – Table 10.
3. Existing property values increase at 3% per year.
4. Tax increment collections are projected to cease in FY46.
5. FY47 amount is what overlapping districts would receive in taxes after cessation of urban renewal tax collections.

Report Exhibit G: Table 9 – Division of Tax Impact of the Plan on Overlapping Taxing Jurisdictions, FY16 – FY46* (Part 4)

	Tax Increment Collections							Revenue to Overlapping Districts when Tax Increment Ceases
	Projected FY40	Projected FY41	Projected FY42	Projected FY43	Projected FY44	Projected FY45	Projected FY46 ⁴	Projected FY47 ⁵
District Division of Tax Revenue Impact¹								
<i>School District 4J²</i>	\$1,510,000	\$1,560,000	\$1,610,000	\$1,660,000	\$1,710,000	\$1,770,000	\$1,830,000	\$1,890,000
<i>Lane Community College</i>	\$200,000	\$200,000	\$210,000	\$220,000	\$220,000	\$230,000	\$240,000	\$250,000
<i>Lane Education Service District</i>	\$70,000	\$70,000	\$80,000	\$80,000	\$80,000	\$80,000	\$90,000	\$90,000
<i>City of Eugene</i>	\$2,220,000	\$2,300,000	\$2,370,000	\$2,450,000	\$2,530,000	\$2,610,000	\$2,700,000	\$2,780,000
<i>Lane County</i>	\$410,000	\$420,000	\$430,000	\$450,000	\$460,000	\$480,000	\$490,000	\$510,000
Permanent Tax Rates								
<i>School District 4J</i>	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485	\$4.7485
<i>Lane Community College</i>	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191	\$0.6191
<i>Lane Education Service District</i>	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232	\$0.2232
<i>City of Eugene</i>	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058	\$7.0058
<i>Lane County</i>	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793	\$1.2793
Incremental Value in the Downtown UR District³	\$337,750,000	\$348,820,000	\$360,230,000	\$371,980,000	\$384,080,000	\$396,540,000	\$409,380,000	\$422,480,000

*Based on package C. Packages A and B would have shorter durations.

Notes:

1. Property tax collections for all years is 94.0%.
2. Analysis does not include impact on School District 4J's local option levy, which currently benefits from the existence of the urban renewal districts. Additionally, the impact on schools is really an impact on the State's budget because schools are mainly funded on a per-pupil funding formula rather than by the level of property tax dollars generated within their boundaries. See Chapter 9 "Impact on Overlapping Taxing District Revenues" section for more information and Exhibit H – Table 10.
3. Existing property values increase at 3% per year.
4. Tax increment collections are projected to cease in FY46.
5. FY47 amount is what overlapping districts would receive in taxes after cessation of urban renewal tax collections.

Report Exhibit H: Table 10 – Estimated Impact of Downtown District Tax Increment Collections on Overlapping Jurisdictions¹, FY16 Tax Data (Including the impact of school funding formula and Measure 5/50 tax rate compression)

Taxing District	Levy	<u>With</u> Downtown Tax Increment ²	<u>Without</u> Downtown Tax Increment ²	Difference	Estimated Revenue After Discounts, Delinquencies, & School Funding Formula ³
EDUCATION					
Eugene School District 4J	Permanent	52,436,917	53,023,217	586,300	20,000 ⁴
Eugene School District 4J	Local Option	11,760,371	11,382,386	(377,985)	(360,000)
Lane Community College	Permanent	8,371,200	8,445,856	74,656	70,000
Lane Education Service District	Permanent	3,017,925	3,045,123	27,198	25,000
Total Education		\$75,586,413	\$75,896,582	\$310,169	(\$245,000)
GENERAL GOVERNMENT					
City of Eugene	Permanent	95,803,317	96,854,328	1,051,011	1,000,000
Lane County	Permanent	17,509,307	17,700,169	190,862	180,000
Lane County	Local Option	16,570,854	16,570,854	-	-
Eugene Urban Renewal Downtown	Urban Renewal	2,122,696	-	(2,122,696)	(2,015,000)
Eugene Urban Renewal Riverfront	Urban Renewal	1,597,478	1,597,478	-	-
Total General Government		\$133,603,652	\$132,722,829	(\$880,823)	(\$835,000)
BONDS					
City of Eugene	Bond I	3,712,786	3,753,187	40,401	40,000
City of Eugene	Bond II	11,386,348	11,386,348	-	-
Eugene School District 4J	Bond I	196,187	198,468	2,281	-
Eugene School District 4J	Bond II	17,452,656	17,452,656	-	-
Lane Community College	Bond II	2,775,096	2,775,096	-	-
Total Bonds⁵		\$35,523,073	\$35,565,755	\$42,682	\$40,000
TOTAL TAXES		\$244,713,138	\$244,185,166	(\$527,972)	(\$1,040,000)

Notes:

- Numbers vary from the FY16 Adopted Budget document due to the use of current year's tax data and the inclusion of compression.
- Data provided by Lane County Assessment & Taxation, tax year 2015-16.
- The assumed collection rate is 95%.
- Assumes that legislature allocates the additional property taxes to schools throughout the State and 4J receives its 2.8% share of the total.
- Bonded debt tax rates would be slightly reduced if tax increment collections were ceased. An estimate based on \$40,000 of bonded debt taxes is a tax rate decrease of approximately \$0.0029 per \$1,000 of assessed value, or about \$0.55 per year for the typical home.



DOWNTOWN IMPROVEMENTS

City of Eugene
March 14, 2016



City Council Direction

Projects

1. High-Speed Fiber
2. Year-Round Farmers' Market
3. Park Blocks & Open Space Improvements
4. LCC Old Downtown Campus

Examine 2 Funding Strategies

1. Downtown Urban Renewal
2. Recommended Alternative to Urban Renewal

Today

- Projects & costs
- Two funding strategies
- Give feedback on:
 - Proposed range of project packages
 - Two financing strategies
- If UR desired as possible strategy, take the draft out for public input
- If not, continue discussion

Projects & Costs

Yet-to-occur elements

- Public engagement
- Design engineering
- Property negotiations
- Project scoping



Project packages

A = \$17M

B = \$25M

C = \$48M

HIGH SPEED FIBER



Package A, B, C = \$3M

Publicly Owned Fiber Network

- Construction of new fiber lines downtown
- Create a “back-haul” connection



Initial Phase Total Cost Estimate \$4M

FARMERS' MARKET



Package A = \$1M

- Structure: Pavilion or shelter
- Land & Site Prep: Not included



Estimated
Total \$1.5M

FARMERS' MARKET



Package B = \$4M

Estimated
Total \$4.5M

Path B1

- Structure: Pavilion or shelter
- Land: Purchased/improved



Path B2

- Structure: Full-service building
- Land & Site Prep: Not included



FARMERS' MARKET



Package C = \$6.5M

- Structure: Full-service building
- Land: Purchased/improved

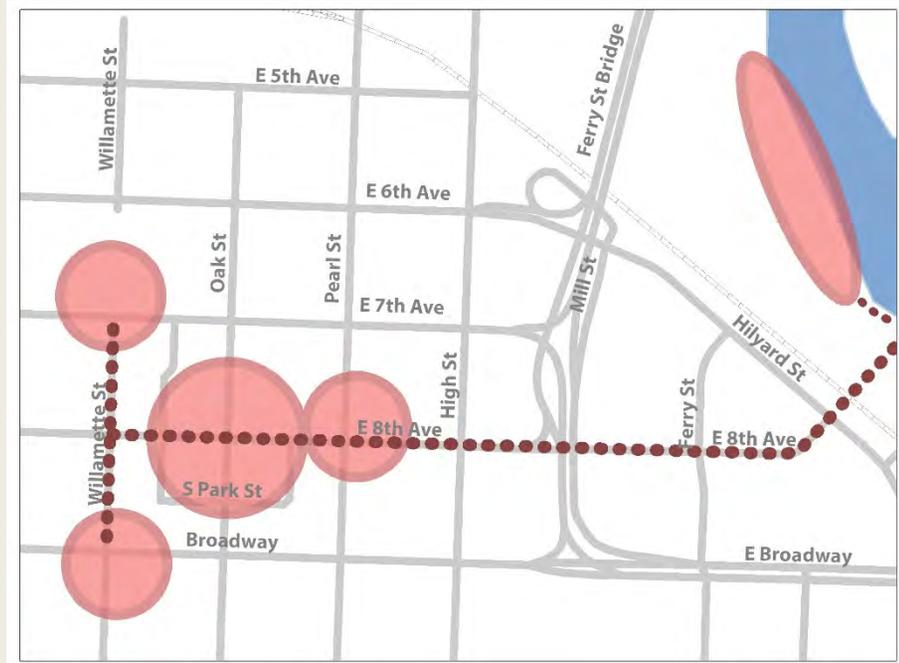


Estimated
Total \$7M

PARK BLOCKS & OPEN SPACE



- Public engagement
- Range of locations
- Range of packages



PARK BLOCKS & OPEN SPACE



Package A: \$8.2M

Park Blocks

- New Restrooms
- Landscape Improvements

Hult Center Plaza

- Outdoor Information Kiosk
- Increased Accessibility

Broadway Plaza

- Public Art
- Seating
- Lighting

8th Avenue & Willamette Street

- Pedestrian & Bicycle Improvements
- Public Art

City Hall Plaza

- Opt. 1: Stretches Project Dollars
- Opt. 2: Improved Materials or Additional Amenities

PARK BLOCKS & OPEN SPACE



Package B: \$11M

Park Blocks

- New Restrooms
- *Weather Cover*
- *Choice of Larger Projects*

Hult Center Plaza

- Outdoor Information Kiosk
- Increased Accessibility

Broadway Plaza

- Public Art
- Seating
- Lighting

8th Avenue & Willamette Street

- Pedestrian & Bicycle Improvements
- Public Art

City Hall Plaza

- Opt. 1: Stretches Project Dollars
- Opt. 2: Improved Materials or Additional Amenities

PARK BLOCKS & OPEN SPACE



Package C: \$25M

Park Blocks

- New Restrooms

▪ ***Transformational Projects***

Hult Center Plaza

- Outdoor Information Kiosk
- Increased Accessibility

▪ ***Outdoor Simulcast Screen***

Broadway Plaza

- Public Art
- Seating
- Lighting

▪ ***Larger Projects***

8th Avenue & Willamette Street

- Pedestrian & Bicycle Improvements
- Public Art

▪ ***2-way conversion (8th Ave.)***

City Hall Plaza

- Opt. 1: Stretches Project Dollars
- Opt. 2: Improved Materials or Additional Amenities

▪ ***Enhanced Projects***

OLD LCC BUILDING



A = \$1M, B = \$2M, C = \$3M

Create Innovation Hub

- Incubator space
- Dynamic public space
- Building renovation & modernization

Total Project Estimate \$2M - \$6M

Project Delivery



- Project management
- Public engagement
- Loan program administration
- Financial administration
- Legal agreements
- Debt issuance

Funding Strategies

1. Urban Renewal
2. Alternative to Urban Renewal
 - New General Fund Dollars
 - General Obligation Bond

#1. Downtown Urban Renewal

- Continue tax increment
 - \$2M/yr ongoing
- Maximum indebtedness paid within
 - A = 9 years
 - B = 15 years
 - C = 30 years

#1. Downtown Urban Renewal

Plan Amendment

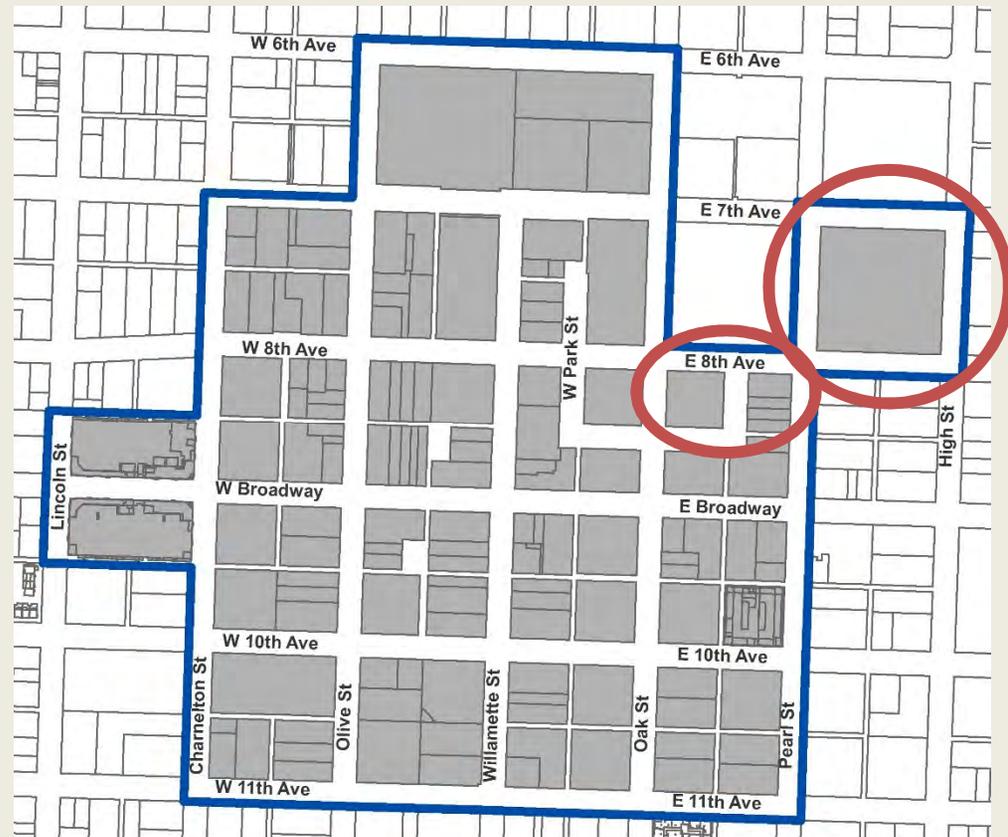
- Refine project list
 - *Fiber*
 - *Farmers' Market*
 - *Park Blocks & Open Space*
 - *Old LCC Building*

- Spending limit increase
 - Maximum indebtedness
 - *A = \$17M*
 - *B = \$25M*
 - *C = \$48M*

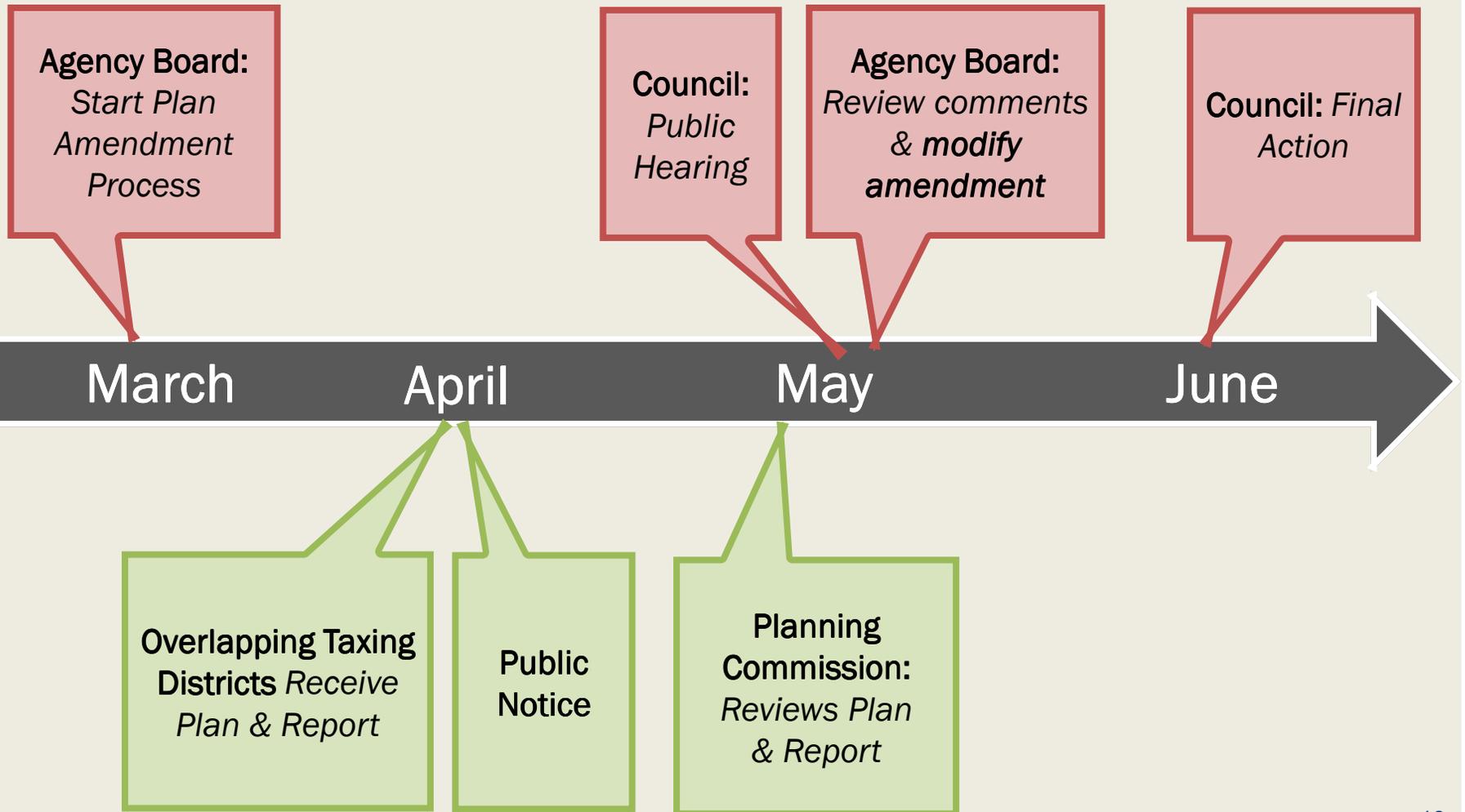
#1. Downtown Urban Renewal

Boundary Expansion

- East Park Block Area
- City Hall Block
- 7 acres



Downtown Urban Renewal Next Steps



-101-

#2. Alternative to Urban Renewal

- No More Tax Increment Financing
 - New General Fund Revenues: \$1M / year

- General Obligation Bonds
 - A = \$7M, B = \$13M, and C = \$30.5M

- Bonds repaid in 20 years

Comparison

	Downtown Urban Renewal	Alternative to Urban Renewal
Accomplish all projects	Yes	Yes
Public Cost: Change in taxes per year for typical home	Stays the same	A + \$7 B + \$13 C + \$30
General Fund Impact: Year debt is paid off & new general fund revenues available	A = 2026 B = 2031 C = 2046	2037
Local Schools Impact: On-going funds redistributed to local schools	Stays the same	Loss of \$340,000/year

Recommendation:

Move to forward to the City, including the Planning Commission, as well as to the overlapping taxing districts, and request the City Manager schedule a public hearing on proposed amendments to the Downtown Urban Renewal Plan, consistent with the draft plan and report included in Attachments H & I.

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Ceremonial Matters

Meeting Date: March 14, 2016
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This item is to acknowledge awards and achievements and inform the public of proclamations signed by the Mayor. No action is required by the City Council.

BACKGROUND

At its 1997 fall process session, the council agreed to include a monthly agenda item entitled "Ceremonial Matters." From time to time, the Mayor is asked to sign proclamations or acknowledge awards received, which serve to encourage and educate the community about important issues and events.

CITY MANAGER'S RECOMMENDATION

This is an information item only.

ATTACHMENTS

None.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Public Forum

Meeting Date: March 14, 2016
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This segment allows citizens the opportunity to express opinions and provide information to the council. Testimony presented during the Public Forum should be on City-related issues and should not address items which have already been heard by a Hearings Official, or are on the present agenda as a public hearing item.

SUGGESTED MOTION

No action is required; this is an informational item only.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Approval of City Council Minutes

Meeting Date: March 14, 2016
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 3A
Staff Contact: Kris Bloch
Contact Telephone Number: 541-682-8497

ISSUE STATEMENT

This is a routine item to approve City Council minutes.

SUGGESTED MOTION

Move to approve the minutes of the February 17, 2016, Work Session , February 22, 2016, Work Session and Meeting, and February 24, 2016, Work Session.

ATTACHMENTS

- A. February 17, 2016, Work Session
- B. February 22, 2016, Work Session and Meeting
- C. February 24, 2016, Work Session

FOR MORE INFORMATION

Staff Contact: Kris Bloch
Telephone: 541-682-8497
Staff E-Mail: kris.d.bloch@ci.eugene.or.us

ATTACHMENT A**MINUTES**

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**February 17, 2016
12:00 p.m.**

Councilors Present: George Brown, Betty Taylor, Alan Zelenka, George Poling, Mike Clark, Greg Evans, Chris Pryor

Councilors Absent: Claire Syrett

Mayor Piercy opened the February 17, 2016, City Council work session.

1. WORK SESSION: Review of 2015 Implementation of Bond Measure to Fix Streets and 2016 Pavement Management Program

Public Works Director Kurt Corey gave his annual update on the bond measure, Street Repair Review Panel work for 2015, auditor's findings, and an overview of the Pavement Management Report.

Council discussion:

- Great group effort to resolve this ongoing issue; staff delivered more than was promised.
- Consider impacts of development on unimproved roads; becoming dangerous for residents.
- This program is working exactly how it was intended.
- Council should look at what it would take to get the backlog balance down to \$0.
- Reducing the backlog from nearly \$300 million to \$80 million is remarkable.
- Look at ways to better communicate road repair schedule to community.
- Reevaluate streets with barriers from time to time.
- Consider adding yellow around busy intersection signs and crosswalk signs.
- Council has authority to designate streets as arterial connectors.

2. COMMITTEE REPORTS AND ITEMS OF INTEREST FROM MAYOR, CITY COUNCIL AND CITY MANAGER

Council discussion:

- Cottage Grove and Oakridge will both have a representative on LRAPA moving forward.
- LCOG appreciation dinner at LCC will be held on February 26.
- Housing Policy Board is looking at applications now for HUD funding.
- HRC will forward two motions to council for Housing First and Indigenous Peoples Day.
- Jacobs Gallery name should remain for the space at the Hult Center.
- Sustainability Commission was briefed on the roads program; staff Babe O'Sullivan is leaving.
- Five out of six projects recommended by MPC were awarded STP-U funding.
- Hack-a-thon was a great event that highlighted some challenges in the community.
- A breakfast banquet was held to celebrate the success of the Operation 365 initiative.

The meeting adjourned at 1:19 p.m.

Respectfully submitted,

Chuck Crockett
Deputy City Recorder

MINUTES – Eugene City Council
Work Session

February 17, 2016

Page 1

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**February 22, 2016
5:30 p.m.**

Councilors Present: George Brown, Betty Taylor, Alan Zelenka, *George Poling via phone*, Mike Clark, Claire Syrett, Chris Pryor

Councilors Absent: Greg Evans

Mayor Piercy opened the February 22, 2016, City Council Work Session.

A WORK SESSION: Introduction to a Science-Based Greenhouse Gas Target

Climate and Energy Analyst Matt McRae and Portland State University Professor Dr. Andrew Rice gave a PowerPoint presentation discussing carbon budget concepts, methodology, and findings.

Council discussion:

- Understanding implications of climate change and mitigating strategies keeps City on track.
- The City and the U.S. should set the example and cooperate with other countries.
- Appreciate connection of local work with global look; regional efforts are important.
- It will take billions of smaller actions together to make a big difference.
- Population control could have a big impact on climate change efforts.

B. WORK SESSION: Downtown Improvements – Broadway Plaza

Community Development Manager Denny Braud and Senior Planner Nan Laurence gave a PowerPoint presentation on Broadway Plaza, including historic context, downtown context, urban design observations, and expressions of interest for redevelopment.

Council discussion:

- Redevelopment should not be considered in light of deed restriction.
- Places to sit and gather downtown are needed; consider improvements like opening walls.
- Council needs to take more time to discuss the direction it wants to go.
- Maintain public space downtown; square should be open to the public at all times.
- A roof or cover is needed at Kesey Square to make it a viable space; additional public space is less than 500 ft. away at Park Blocks.
- Work towards a win/win solution with all parties collaborating together; City should facilitate.
- Plaza ineffective as currently configured; Council is not constrained by the deed restriction.
- Usage data for plaza and park needs requested.
- Timely decision should be made to leverage all opportunities; use of park funds inappropriate.
- Any proceeds if sold should go towards upgrades to Park Blocks.
- Possible funding options and ongoing potential property taxes for buildings requested.

The work session adjourned at 7:07 p.m.

Respectfully submitted,

Chuck Crockett
Deputy City Recorder

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**February 22, 2016
7:30 p.m.**

Councilors Present: George Brown, Betty Taylor, *George Poling via phone*, Mike Clark, Claire Syrett, Chris Pryor

Councilors Absent: Greg Evans, Alan Zelenka

Mayor Piercy opened the February 22, 2016, City Council Meeting.

1. CONSENT CALENDAR

MOTION AND VOTE: Councilor Taylor, seconded by Councilor Brown, moved to approve the items on the consent calendar. **PASSED 5:0** (Councilor Poling absent.)

2. ACTION: Sale of Willow Creek Property

MOTION AND VOTE: Councilor Taylor, seconded by Councilor Brown, moved to approve the sale of the Willow Creek property. **PASSED 6:0**

3. PUBLIC FORUM

1. Joshua Skov- Supported climate ordinance and carbon budget methodology.
2. Coreal Riday-White – Supported climate ordinance and carbon budget methodology.
3. Donna Riddle – Supported keeping Kesey Square a public open space.
4. Laurie Jones – Supported keeping Kesey Square a public open space; curfew free.
5. Gordon Levitt – Supported climate ordinance and carbon budget methodology.
6. Fred Roellig – Supported keeping Kesey Square a public open space.
7. Kim Roellig – Supported keeping Kesey Square a public open space.
8. August – Supported keeping Kesey Square a public open space..
9. Isaac Paris – Supported keeping Kesey Square a public open space.
10. Jeff Geiger – Supported keeping Kesey Square a public open space; more events needed.
11. Nathaniel Mitchell – Supported keeping Kesey Square a public open space; close Broadway.
12. Cynthia Kokis – Supported keeping Kesey Square a public open space; add places to sit.
13. Kristy Murray – Supported keeping Kesey Square a public open space.
14. Vickie Webb – Supported keeping Kesey Square a public open space.
15. Connor Salisbury – Supported keeping Kesey Square a public open space.
16. Sue Sierralupé – Supported keeping Kesey Square a public open space; add improvements.
17. Sabra Marcroft – Supported removal of barriers to being homeless.
18. Stefan Strek- Supported keeping Kesey Square a public open space.
19. David Reynolds – Supported keeping Kesey Square a public open space.
20. Sue Wolling – Supported SW-SAZ as it offers housing options that are not available.
21. Joella Ewing – Supported keeping Kesey Square a public open space.
22. Linda Reynolds – Supported keeping Kesey Square a public open space; add tables/chairs.
23. Babe O’Sullivan – Supported SW-SAZ and 20-minute neighborhoods.
24. Anya Dobrowolski – Supported SW-SAZ as it offers better housing options.
25. Joseph Newton – Supported keeping Kesey Square a public open space..
26. Esteban Vollenweider – Supported keeping Kesey Square an open space; address issues.

27. Cameron Fox – Supported climate ordinance and increased funding for bike/ped plan. Item 3.A.
28. Corina MacWilliams – Supported climate ordinance and carbon budget methodology.
29. Shiona Martin – Supported climate ordinance and carbon budget methodology.
30. Zondie Zinke – Supported keeping Kesey Square a public open space.
31. Peter Grotticelli – Supported keeping Kesey Square a public open space.
32. Tamara Miller – Supported tobacco- and smoke-free parks, including Park Blocks.
33. Kimberly Gladen – Supported tobacco- and smoke-free parks, including Park Blocks.
34. Karena Dalyea – Supported keeping Kesey Square a public open space.
35. Matthew Yook – Supported keeping Kesey Square a public open space.
36. Gwendolyn Iris – Supported keeping Kesey Square a public open space.
37. Kristin Bartus – Supported keeping Kesey Square a public open space.
38. Wyatt McCord – Supported keeping Kesey Square a public open space.
39. Scott Landfield – Supported keeping Kesey Square a public open space.
40. Wayne Martin – Supported more imaginative initiatives to help with homeless issues.
41. Daniel Costello – Supported keeping Kesey Square a public open space.
42. Eugene Drix – Encouraged everyone to think new.
43. Steve Brigham- Supported keeping Kesey Square a public open space.

Council discussion:

- Council has received a large number of emails from both sides of Broadway Plaza issue.

The meeting adjourned at 9:20 p.m.

Respectfully submitted,

Chuck Crockett
Deputy City Recorder

ATTACHMENT C

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**February 24, 2016
12:00 p.m.**

Councilors Present: George Brown, Betty Taylor, Alan Zelenka, *George Poling via phone*, Mike Clark, Claire Syrett, Chris Pryor

Councilors Absent: Greg Evans

Mayor Piercy opened the February 24, 2016, city council work session.

1. WORK SESSION: Introduction to a Science-Based Greenhouse Gas Target

Climate and Energy Analyst Matt McRae and Agnus Duncan of the Bonneville Environment Foundation spoke about greenhouse gas targets for the City of Eugene and State of Oregon goals and initiatives.

Council discussion:

- This information is a great resource for local efforts.
- Transparency about lists and how council will move and act is needed; engage public.
- Short-term goals help people reach long-term goals.
- Efforts should be focused on not expanding the urban growth boundary and adding to the area's multi-family housing inventory.

MOTION AND VOTE: Councilor Zelenka, seconded by Councilor Taylor, moved that the council support Senate Bill 1574, the Cap and Trade bill and House Bill 4036, the Clean Energy and Coal Transition Act. **PASSED 7:0**

Council discussion:

- Very important bills; these initiatives have been extremely successful in California.
- Support for State policies needed.

2. WORK SESSION: Overview of Chronic Nuisance Codes

This work session was moved to another date due to time constraints. Council also discussed what information they would like to see included for this work session.

The meeting adjourned at 1:22 p.m.

Respectfully submitted,

Chuck Crockett
Deputy City Recorder

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Approval of Tentative Working Agenda

Meeting Date: March 14, 2016
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 3B
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This is a routine item to approve City Council Tentative Working Agenda.

BACKGROUND

On July 31, 2000, the City Council held a process session and discussed the Operating Agreements. Section 2, notes in part that, "The City Manager shall recommend monthly to the council which items should be placed on the council agenda. This recommendation shall be placed on the consent calendar at the regular City Council meetings (regular meetings are those meetings held on the second and fourth Monday of each month in the Council Chamber). If the recommendation contained in the consent calendar is approved, the items shall be brought before the council on a future agenda. If there are concerns about an item, the item may be pulled from the consent calendar at the request of any councilor or the Mayor. A vote shall occur to determine if the item should be included as future council business." Scheduling of this item is in accordance with the Council Operating Agreements.

RELATED CITY POLICIES

There are no policy issues related to this item.

COUNCIL OPTIONS

The council may choose to approve, amend or not approve the tentative agenda.

CITY MANAGER'S RECOMMENDATION

Staff has no recommendation on this item.

SUGGESTED MOTION

Move to approve the items on the Tentative Working Agenda.

ATTACHMENTS

- A. Tentative Working Agenda

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

March 10, 2016

MARCH 14	MONDAY		
5:30 p.m.	Council Work Session		
Harris Hall	Expected Absences:		
A. WS: Downtown Improvements - Continued			90 mins – CS/Medary
7:30 p.m.	Council Meeting		
Harris Hall	Expected Absences:		
1. Ceremonial Matters (Delta Rotary)			
2. Public Forum			
3. Consent Calendar			
a. Approval of City Council Minutes			CS/Bloch
b. Approval of Tentative Working Agenda			CS/Forrest
c. Appointment to Expenditure Review Panel for Downtown URD			PDD/Nobel
4. Action: Ordinance Extending Rest Stop and Dusk-to-Dawn Pilot Programs			CS/Cariaga
5. Action: Resolution on Indigenous Peoples Day			CS/Van Der Haeghen
5. Committee Reports: PC, South Willamette EDC, LTD/EmX, OMPOC, McKenzie Watershed			

MARCH 16	WEDNESDAY		
Noon	Council Work Session		
Harris Hall	Expected Absences:		
A. WS: Downtown Improvements - Continued			90 mins – PDD/Medary

COUNCIL BREAK: MARCH 17 , 2016 – APRIL 8, 2016

APRIL 11	MONDAY		
5:30 p.m.	Council Work Session		
Harris Hall	Expected Absences:		
A. Committee Reports and Items of Interest: HRC, SC, HSC, LCOG, MPC, PSCC			30 mins
B. WS:			
7:30 p.m.	Council Meeting		
Harris Hall	Expected Absences:		
1. Public Forum			
2. Consent Calendar			
a. Approval of City Council Minutes			CS/Bloch
b. Approval of Tentative Working Agenda			CS/Forrest
c. Neighborhood Matching Grants Funding Recommendations			CS/Clarke
d. Adoption of Resolution to Refinance Certain General Obligation Bonds			CS/Cutsogeorge
3. Action: Resolution on Housing First			CS/Kinnison

APRIL 13	WEDNESDAY		
Noon	Council Work Session		
Harris Hall	Expected Absences:		
A. WS:			
B. WS:			

APRIL 18	MONDAY		
7:30 p.m.	Council Public Hearing		
Harris Hall	Expected Absences:		
1. PH:			

A=action; PH=public hearing; WS=work session

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EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

March 10, 2016

APRIL 20	WEDNESDAY
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Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS: Moderate-Income Housing		45 mins – PDD/Fifield
B. WS: Downtown Parking		45 mins - PDD

APRIL 25	MONDAY
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5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. WS: Joint Meeting with LTD Board – MovingAhead Update		90 mins – PW/Henry
7:30 p.m.	Council Meeting	
Harris Hall	Expected Absences:	
1. Public Forum		
2. Consent Calendar		
a. Approval of City Council Minutes		CS/Bloch
b. Approval of Tentative Working Agenda		CS/Forrest
3. Action: Resolution Supporting the Oregon CEDAW Coalition		CS/Kinnison

APRIL 27	WEDNESDAY
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Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS: Community Justice Update		90 mins -

MAY 3	TUESDAY	**TENTATIVE**
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5:30 p.m.	Boards and Commissions Interviews	
Saul Room/Atrium	Expected Absences:	
1. Interview Candidates for Boards, Committees and Commissions		CMO/Bloch

MAY 4	WEDNESDAY	**TENTATIVE**
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5:30 p.m.	Boards and Commissions Interviews	
Saul Room/Atrium	Expected Absences:	
1. Interview Candidates for Boards, Committees and Commissions		CMO/Bloch

MAY 5	THURSDAY	**TENTATIVE**
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5:30 p.m.	Boards and Commissions Interviews	
Saul Room/Atrium	Expected Absences:	
1. Interview Candidates for Boards, Committees and Commissions		CMO/Bloch

MAY 9	MONDAY
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5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. WS: \$15 Minimum Wage		45 mins – CS/Hammitt
B. WS: Climate Recovery Ordinance Update		45 mins – CS/McRae

7:30 p.m.	Council Meeting	
Harris Hall	Expected Absences:	
1. Public Forum		
2. Consent Calendar		
a. Approval of City Council Minutes		CS/Bloch
b. Approval of Tentative Working Agenda		CS/Forrest

A=action; PH=public hearing; WS=work session

EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

March 10, 2016

c. Ratification of MWMC Budget
3. Committee Reports: LWP, Chamber of Commerce, HPB, LRAPA, MWMC

PW/Huberd

MAY 11	WEDNESDAY	**NOTE: BUDGET COMMITTEE MEETING ADDED**
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS: Healthy Downtown		45 mins – PDD/Medary
B. WS:		

5:30 p.m. **Budget Committee Meeting**
B/T Room, Library **Expected Absences:**
A. City Manager Presents Proposed Budget

MAY 16	MONDAY	
7:30 p.m.	Council Public Hearing	
Harris Hall	Expected Absences:	
1. PH:		

MAY 18	WEDNESDAY	**NOTE: BUDGET COMMITTEE MEETING ADDED**
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		

5:30 p.m. **Budget Committee Meeting**
B/T Room, Library **Expected Absences:**
A. Public Hearing and Budget Committee Deliberation

MAY 23	MONDAY	
5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. Committee Reports and Items of Interest from Mayor, City Council and City Manager		30 mins
B. WS:		

7:30 p.m. **Council Meeting**
Harris Hall **Expected Absences:**

1. Pledge of Allegiance to the Flag (Memorial Day)
2. Public Forum
3. Consent Calendar
 - a. Approval of City Council Minutes
 - b. Approval of Tentative Working Agenda

CS/Bloch
CS/Forrest

MAY 25	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		

MAY 26	THURSDAY	**NOTE: BUDGET COMMITTEE MEETING ADDED**
6:15 p.m.	Budget Committee Meeting	
B/T Room, Library	Expected Absences:	
A. Public Hearing and Budget Committee Deliberation & Recommendation		

A=action; PH=public hearing; WS=work session

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EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

March 10, 2016

JUNE 8	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		
JUNE 13	MONDAY	
5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. Committee Reports: PC, South Willamette EDC, LTD/EmX, OMPOC, McKenzie Watershed		
B. WS: Climate Recovery Ordinance Update		45 mins – CS/McRae
7:30 p.m.	Council Meeting	
Harris Hall	Expected Absences:	
1. Pledge of Allegiance to the Flag (Flag Day)		
2. Public Forum		
3. Consent Calendar		
a. Approval of City Council Minutes		CS/Bloch
b. Approval of Tentative Working Agenda		CS/Forrest
JUNE 15	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		
JUNE 20	MONDAY	
7:30 p.m.	Council Public Hearing	
Harris Hall	Expected Absences:	
1. PH:		
JUNE 22	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		
JUNE 27	MONDAY	
5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. Committee Reports and Items of Interest from Mayor, City Council and City Manager		30 mins
B. WS:		
7:30 p.m.	Council Meeting	
Harris Hall	Expected Absences:	
1. Public Forum		
2. Consent Calendar		
a. Approval of City Council Minutes		CS/Bloch
b. Approval of Tentative Working Agenda		CS/Forrest
3. PH and Action: COE Supplemental Budget		CS/Miller
4. PH and Action: COE FY17 Proposed Budget		CS/Miller
5. PH and Action: URA Supplemental Budget		CS/Miller
6. PH and Action: URA FY17 Proposed Budget		CS/Miller

A=action; PH=public hearing; WS=work session

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EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

March 10, 2016

JUNE 28	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		
JULY 11	MONDAY	
5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. Committee Reports and Items of Interest: HRC, SC, HSC, LCOG, MPC, PSCC		30 mins
B. WS:		
7:30 p.m.	Council Meeting	
Harris Hall	Expected Absences:	
1. Pledge of Allegiance to the Flag (Independence Day)		
2. Public Forum		
3. Consent Calendar		
a. Approval of City Council Minutes		CS/Bloch
b. Approval of Tentative Working Agenda		CS/Forrest
JULY 13	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		
JULY 18	MONDAY	
7:30 p.m.	Council Public Hearing	
Harris Hall	Expected Absences:	
1. PH:		
JULY 20	WEDNESDAY	
Noon	Council Work Session	
Harris Hall	Expected Absences:	
A. WS:		
B. WS:		
JULY 25	MONDAY	
5:30 p.m.	Council Work Session	
Harris Hall	Expected Absences:	
A. Committee Reports and Items of Interest from Mayor, City Council and City Manager		30 mins
B. WS:		
7:30 p.m.	Council Meeting	
Harris Hall	Expected Absences:	
1. Public Forum		
2. Consent Calendar		
a. Approval of City Council Minutes		CS/Bloch
b. Approval of Tentative Working Agenda		CS/Forrest

A=action; PH=public hearing; WS=work session

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EUGENE CITY COUNCIL TENTATIVE WORKING AGENDA

March 10, 2016

JULY 27

WEDNESDAY

Noon
Harris Hall
A. WS:
B. WS:

Council Work Session
Expected Absences:

COUNCIL BREAK: JULY 28, 2016 – SEPTEMBER 12, 2016

ON THE RADAR

Work Session Polls/Council Requests	Status
1. Renter Displacement Protection (Syrett).....	to be scheduled
2. Downtown Metered Parking (Evans).....	to be scheduled
3. Councilor Office Space in City Hall (Brown).....	to be scheduled

URBAN RENEWAL AGENCY

AGENDA ITEM SUMMARY



Action: Appointment to Expenditure Review Panel for Downtown Urban Renewal Plan

Meeting Date: March 14, 2016
Department: PDD/Development
www.eugene-or.gov

Agenda Item Number: 4
Staff Contact: Amanda Nobel
Contact Telephone Number: 541-682-5535

ISSUE STATEMENT

This is an action item to review the Mayor's nomination of Sherry Schaefer to the Expenditure Review Panel for the Downtown Urban Renewal Plan (ERP), and to appoint a new committee member.

BACKGROUND

The concept for the ERP comes from Section 900 of the 2010 amended Downtown Urban Renewal Plan, which calls for the City Manager acting as the Agency Director to:

“Convene not less than once each year a committee of such persons to prepare a report to the Director on:

- a) the activities of the Agency for the previous fiscal year, and
- b) whether the Agency's expenditure of tax increment dollars was limited to the projects authorized by the Plan and the associated administrative costs authorized by the Plan.

The Director shall forward that report to the Agency Board upon its receipt.”

The function of the committee is to prepare annual reports for documenting the Agency's use of Downtown Urban Renewal Plan funds. The reports are presented to the Agency Director, who then provides them to the Agency Board. Staff assists the ERP in compiling and distributing the reports. Reports from prior years are on the City website: <http://www.eugene-or.gov/801/Maps-and-Plans>

In January 2012, the Mayor nominated and the Agency Board approved five community members for the ERP: Chris Looney, Josh Burstein, Tom Kamis, David Mandelblatt, and Tamara Irminger-Underwood. Mr. Mandelblatt moved to Portland and needs to be replaced on the panel. He brought “live/work” perspective to the panel and was also active with the Downtown Neighborhood Association.

Ms. Schaefer is a member of the Downtown Neighborhood Association Steering Committee, which recommended her nomination to Mayor Piercy. Ms. Schaefer owns a downtown business (Schaefer Insurance). Once the panel membership is completed, the panel will be able to meet and complete the FY15 Report.

URBAN RENEWAL AGENCY OPTIONS

The Urban Renewal Agency may:

1. Appoint the Mayor's nomination for the ERP; or
2. Direct the Agency Director to solicit additional applications.

AGENCY DIRECTOR'S RECOMMENDATION

The Urban Renewal Agency Director recommends approval of the Mayor's recommendation and appointment of the nominated individual to the ERP.

SUGGESTED MOTION

Move to appoint Sherry Schaefer to the Expenditure Review Panel for the Downtown Urban Renewal Plan.

ATTACHMENTS

None.

FOR MORE INFORMATION

Staff Contact: Amanda Nobel Flannery
Telephone: 541-682-5535
Staff E-Mail: amanda.nobel@ci.eugene.or.us



EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY

Action: An Ordinance Extending the Sunset Dates of the Rest Stop and Dusk To Dawn Pilot Programs; and Providing for an Immediate Effective Date

Meeting Date: March 14, 2016
 Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 5
 Contact: Mia Cariaga
 Contact Telephone Number: 541-682-5408

ISSUE STATEMENT

The current rest stop and Dusk to Dawn permitted overnight sleeping pilot programs are set to sunset on March 31, 2016. Council is asked to take action on an ordinance with an immediate effective date that would extend the current programs to March 31, 2017. A public hearing on this ordinance was held on February 16, 2016.

BACKGROUND

Rest Stops

The rest stop program was initiated by the council in September 2013 by Ordinance 20517 with a one-year sunset date. The ordinance has been extended three times and is scheduled to sunset on March 31, 2016. The program currently supports five rest stops, three of which are managed by Community Supported Shelters (CSS) and two by Nightingale Health Sanctuary (NHS), and allows up to 15 individuals to stay at a stop. An expansion of up to 20 persons may be provided at the City Manager's discretion for an operator with a proven track record of successfully managing a rest stop for at least six months.

CSS manages one stop at Roosevelt and Garfield, one at the Eugene Mission dedicated to veterans, and one at Northwest Expressway and Chambers. Previous Council action for the site at Northwest Expressway and Chambers permits up to two rest stop sites, CSS may reopen a second site there. The Roosevelt and Garfield stop was the first to open in December 2013. On June 10, 2015, the council approved a stop at the Eugene Mission that is managed by CSS.

Nightingale Health Sanctuary manages two adjacent stops on land leased from the county on the Lane County Behavioral Health Campus at 2411 Martin Luther King, Jr. Boulevard. These stops were established in December 2014, and intended to provide a temporary winter sheltering option. The lease was recently extended to August 2016, to provide more time to find other housing options for the current residents. The site will be closed and restored to its original condition prior to the first University of Oregon football game in September. Lane County has a contract for use of that site for event parking.

The program has been effective at providing a low-cost, safe, emergency sheltering option. Managing non-profits have been responsible for the costs of setting up and operating the stops. Preliminary results of a University of Oregon-sponsored program evaluation by students indicates that neighboring businesses and residents support the program and report little to no negative impacts from being located near a stop. The evaluation also indicates that stops provide the safety and stability that is critical for homeless people to begin connecting with resources and support services they need to begin providing for themselves. Managers are reporting individuals accessing employment, health services and more permanent housing once stabilized at a stop. Full results of the evaluation will be distributed once complete.

Dusk to Dawn Permitted Overnight Sleeping

In order to provide an additional resource to the community, the council initiated another pilot program called “Dusk to Dawn” in November 2015. Modeled after the original rest stop concept, the Dusk to Dawn ordinance allows for council-approved sites to be used between the hours of 4:30 p.m. and 7:30 a.m. as sanctioned places to sleep. Sites cannot be in residential areas or close to schools and must be on property owned or leased by the City of Eugene. The City is responsible for site operation either directly or by contract.

This concept was discussed at the Poverty and Homelessness Board Winter Strategies Subcommittee and is one of a few ideas developed by that group. Mayor Kitty Piercy introduced the concept at a press conference in which she announced a resolution calling for State attention to the issue of homelessness. She also called on landowners willing to offer an eligible Dusk to Dawn site to come forward. The City continues to work on establishing a site(s) for this use.

On February 16, 2016, the council held a public hearing on the extension of these programs. Three people testified in favor of the program extensions, none in opposition. Interest was expressed by some councilors in an ordinance amendment to address the hours of operation permitted by the Dusk to Dawn program. The request was to have the City Manager consider, among other things, sunset as a factor.

RELATED CITY POLICIES

Eugene Code 4.816 Permitted Overnight Sleeping.

Council goal for a safe community: A community where all people are safe, valued and welcome, including desired outcomes for decreased property crime, a greater sense of safety, visible and accessible police presence, and better police/community relations.

COUNCIL OPTIONS

Based on Council comments after the public hearing, staff have included two ordinances for consideration. Both versions include an amendment to the titles and language of the previous version to include an immediate effective date.

1. Ordinance Version 1: The first version extends the ordinance in its current form to March 31, 2017, with an immediate effective date.

2. Ordinance Version 2: The second version extends the ordinance to March 31, 2017, with an immediate effective date and amends the Dusk to Dawn language to include the City Manager's consideration of seasonal sunset when determining the hours permitted by the program.

Council may choose to extend the sunset dates of the Rest Stop and Dusk to Dawn pilot programs or allow them to sunset on March 31, 2016.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends adopting Version 2 of the ordinance.

SUGGESTED MOTION

Move to adopt Version 2 of an ordinance extending the Rest Stop and Dusk to Dawn pilot programs with an immediate effective date.

ATTACHMENTS

- A. Versions 1 and 2 of Proposed Ordinance

FOR MORE INFORMATION

Staff Contact: Mia Cariaga, City Manager's Office
Telephone: 541-682-5408
E-Mail: mia.cariaga@ci.eugene.or.us

ATTACHMENT A
Version 1

ORDINANCE NO. _____

AN ORDINANCE EXTENDING THE SUNSET DATES OF THE REST STOP AND DUSK-TO-DAWN PILOT PROGRAMS AND PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.

The City Council of the City of Eugene finds as follows:

- A.** On September 25, 2013, Ordinance No. 20517 was adopted concerning permitted overnight sleeping. Section 3 of that Ordinance adopted a permitted overnight sleeping (“rest stop”) pilot program with a sunset date of March 31, 2014.
- B.** The rest stop program sunset date has subsequently been extended, most recently on July 25, 2015, by Ordinance No. 20554, which extended the sunset date to March 31, 2016.
- C.** On November 24, 2015, Ordinance No. 20559 was adopted establishing the permitted overnight sleeping (dusk to dawn) pilot program with a sunset date of March 31, 2016.
- D.** The Council has decided to extend the sunset date of the rest stop and dusk to dawn pilot programs to March 31, 2017.

NOW, THEREFORE,

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. The rest stop pilot program adopted in Section 3 of Ordinance No. 20517, and the dusk to dawn pilot program adopted by Ordinance No. 20559, shall sunset and be repealed on March 31, 2017, unless extended or made permanent by future Council action.

Section 2. Pursuant to the provisions of Section 32(2) of the Eugene Charter of 2002, with the affirmative vote of two-thirds of the members of the City Council, this Ordinance shall become effective immediately upon adoption by the Council and approval by the Mayor, or passage over the Mayor’s veto. An immediate effective date is necessary in order to continue to provide additional places for people to camp.

Passed by the City Council this

Approved by the Mayor this

___ day of March, 2016.

___ day of March, 2016.

City Recorder

Mayor

ORDINANCE NO. _____**AN ORDINANCE EXTENDING THE SUNSET DATES OF THE REST STOP AND DUSK-TO-DAWN PILOT PROGRAMS; AMENDING ORDINANCE NO. 20559; AND PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.****The City Council of the City of Eugene finds as follows:**

A. On September 25, 2013, Ordinance No. 20517 was adopted concerning permitted overnight sleeping. Section 3 of that Ordinance adopted a permitted overnight sleeping (“rest stop”) pilot program with a sunset date of March 31, 2014.

B. The rest stop program sunset date has subsequently been extended, most recently on July 25, 2015, by Ordinance No. 20554, which extended the sunset date to March 31, 2016.

C. On November 24, 2015, Ordinance No. 20559 was adopted establishing the permitted overnight sleeping (dusk to dawn) pilot program with a sunset date of March 31, 2016.

D. The Council has decided to extend the sunset date of the rest stop and dusk to dawn pilot programs to March 31, 2017. In addition, Ordinance No. 20559 establishing the dusk to dawn program is being amended to allow the City Manager to consider the seasonal sunset in determining the hours of permitted overnight sleeping at designated sites.

NOW, THEREFORE,**THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:**

Section 1. The rest stop pilot program adopted in Section 3 of Ordinance No. 20517, and the dusk to dawn pilot program adopted by Ordinance No. 20559, shall sunset and be repealed on March 31, 2017, unless extended or made permanent by future Council action.

Section 2. The dusk to dawn pilot program adopted in Section 1 of Ordinance No. 20559 is amended to provide as follows:

Dusk to Dawn Permitted Overnight Sleeping Pilot Program. Notwithstanding section 4.815 of the Eugene Code, 1971, the City Manager is authorized to permit persons to sleep overnight at designated sites, between the hours of 4:30 p.m. and 7:30 a.m., under the following circumstances:

1. The City Manager shall recommend to the City Council proposed sites for the Dusk to Dawn program. Any such site may not be located in a residential area or close to a school, and must be owned or leased by the City of Eugene, another governmental entity, a religious institution, a non-profit organization, or a business if the business is located on property zoned commercial or

- industrial.
- 2. Before a proposed site may be used, the site must be approved by the City Council by motion and the City Manager must adopt an administrative rule governing use of the site.
- 3. The City Manager may close a site at any time upon determining that allowing camping at a site would create dangerous conditions or a health threat to the public.
- 4. ***In determining the hours that the City Manager permits persons to sleep overnight at designated sites, the City Manager shall consider, among other things, the seasonal sunset.***

Section 3. Pursuant to the provisions of Section 32(2) of the Eugene Charter of 2002, with the affirmative vote of two-thirds of the members of the City Council, this Ordinance shall become effective immediately upon adoption by the Council and approval by the Mayor, or passage over the Mayor's veto. An immediate effective date is necessary in order to continue to provide additional places for people to camp.

Passed by the City Council this
 ___ day of March, 2016.

Approved by the Mayor this
 ___ day of March, 2016.

City Recorder

Mayor

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Action: A Resolution Declaring the Second Monday of October as Indigenous Peoples' Day

Meeting Date: March 14, 2016
 Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 6
 Staff Contact: Jennifer Lleras Van Der Haeghen
 Contact Telephone Number: 541-682-5619

ISSUE STATEMENT

This is an action item to vote on a resolution declaring the second Monday of October as Indigenous Peoples' Day. On February 16, 2016, the Human Rights Commission voted unanimously in support of this initiative.

BACKGROUND

The City of Eugene has the opportunity to join other West Coast cities like Seattle, Portland and Corvallis in honoring Indigenous Peoples' by declaring the second Monday of October Indigenous Peoples' Day.

This concept was first proposed in 1977 by a delegation of Native Nations to the United Nations-sponsored International Conference on Discrimination Against Indigenous Populations in the Americas. This is an opportunity for the City of Eugene to pass this resolution as a symbolic gesture to recognize the many contributions made to our community by Indigenous peoples.

COUNCIL OPTIONS

The City Council can adopt or not adopt the resolution.

SUGGESTED MOTIONS

Move to adopt the resolution declaring the second Monday of each October to be Indigenous Peoples' Day.

ATTACHMENT

A. Indigenous People's Day Resolution

FOR MORE INFORMATION

Staff Contact: Jennifer Lleras Van Der Haeghen
 Telephone: 541-682-5619

Item 6.

Staff E-Mail: jennifer.e.vanderhaeghen@ci.eugene.or.us

ATTACHMENT A

RESOLUTION NO. _____

**A RESOLUTION DECLARING THE SECOND MONDAY OF OCTOBER
AS INDIGENOUS PEOPLES' DAY.**

The City Council of the City of Eugene finds that:

A. The City Council of the City of Eugene recognizes that the Indigenous peoples of the lands that would later become known as the Americas have lived on these lands since time immemorial.

B. The City Council honors the fact that the City of Eugene is built upon the traditional homelands of the Kalapuya peoples and recognizes the inherent sovereignty of the nine federally recognized tribal nations in the State of Oregon and all Indigenous peoples everywhere.

C. The City Council values the many contributions made to our community through Indigenous peoples' knowledge, labor, technology, science, philosophy, arts and the deep cultural contribution that has substantially shaped the character of the City of Eugene.

D. The City of Eugene has a responsibility to oppose the systematic racism towards Indigenous people which perpetuates high rates of poverty and income inequality, exacerbating disproportionate health, education, and social crises.

E. Indigenous Peoples' Day was first proposed in 1977 by a delegation of Native Nations to the United Nations sponsored International Conference on Discrimination Against Indigenous Populations in the Americas.

F. The City of Eugene is committed to protecting and advocating for justice, human rights, and the dignity of all people who live and work in Eugene, and to supporting the principles contained in the United Nations Declaration on the Rights of Indigenous Peoples (the "Declaration") endorsed by the United States on December 16, 2010.

G. The Declaration recognizes the right of Indigenous peoples "to the dignity and diversity of their cultures, traditions, histories and aspirations which shall be appropriately reflected in education and public information," and places an obligation on States to "take effective measures, in consultation and cooperation with the Indigenous peoples concerned, to combat prejudice and eliminate discrimination and to promote tolerance, understanding and good relations among Indigenous peoples and all other segments of society."

H. The City of Eugene understands colonization not as an historic event but as an ongoing structure predicated on the elimination of Indigenous life and land, and contends that the celebration of Christopher Columbus and his alleged "discovery" of Indigenous lands celebrates the colonization and dispossession of Indigenous peoples throughout the Americas.

NOW, THEREFORE,

**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a
Municipal Corporation of the State of Oregon, as follows:**

Section 1. The City Council understands colonization not as an historic event but as an ongoing structure predicated on the elimination of Indigenous life and land, and contends that the celebration of Christopher Columbus and his alleged “discovery” of Indigenous lands celebrates the colonization and dispossession of Indigenous peoples throughout the Americas.

Section 2. The City Manager shall strike from City of Eugene calendars and websites all references to Columbus Day.

Section 3. The City of Eugene shall utilize the second Monday in October as an opportunity to reflect upon the ongoing struggles of Indigenous people of this land, to celebrate the thriving cultures and values of the Indigenous Peoples of our region, and to stand in solidarity with Indigenous peoples elsewhere.

Section 4. The City Council strongly encourages the Eugene 4J and Bethel School Districts and Board members to comply with the Oregon American Indian/Alaska Native State Plan which mandates that the public schools of our City teach about the history, culture, contemporary lives, and governments of the Indigenous peoples of the Americas, with special emphasis on those from Oregon and across the Pacific Northwest.

Section 5. The City Council encourages other businesses, organizations, and public institutions to recognize Indigenous Peoples’ Day on the second Monday in October.

Section 6. The City Council firmly commits to continue its efforts to promote the well-being and growth of Eugene’s Indigenous community.

Section 7. This Resolution is effective immediately upon its passage by the City Council.

The foregoing Resolution adopted the ____ day of _____, 2016.

City Recorder